# CITY OF HOGANSVILLE, GEORGIA AUDITED BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2012

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# **WILCOX & BIVINGS, P.C.**

**CERTIFIED PUBLIC ACCOUNTANTS** 

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**Independent Auditors' Report** 

To the Honorable Mayor and Members of the City Council City of Hogansville, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Hogansville, Georgia as of and for the year ended June 30, 2012, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Hogansville, Georgia's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Hogansville, Georgia as of June 30, 2012, and the respective changes in financial position and, cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying financial statements have been prepared assuming that the City of Hogansville, Georgia will continue as a going concern. As discussed in Note 26 to the financial statements, the City is experiencing difficulty generating positive increases in net assets, fund balances, and cash flows to sustain its operations, and was not in compliance with two bond debt covenant compliance requirements related to its 1993 Combined Utility System Refunding Revenue Bonds. These conditions raise substantial doubt about its ability to continue as a going concern. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 1, 2013, on our consideration of the City of Hogansville, Georgia's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*, and should be considered in assessing the results of our audit.

# To the Honorable Mayor and Members of the City Council City of Hogansville, Georgia

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Hogansville, Georgia's financial statements as a whole. The combining and individual nonmajor fund financial statements, budget and actual schedules, and Schedule of Projects Constructed with Special Purpose Local Option Sales Tax Proceeds are presented for purpose of additional analysis and are not a required part of the financial statements. The combining and individual nonmajor fund financial statements, budget and actual schedules, and Schedule of Projects Constructed with Local Option Sales Tax Proceeds are the responsibility of management and were derived from and related directly to the underlying accounting records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Wilcox & Bivings, P.C. Suwanee, Georgia

February 1, 2013

Management of the City of Hogansville, Georgia (the "City") provides this Management Discussion and Analysis, as prescribed by the provisions of Governmental Accounting Standards Board Statement 34 (GASB 34). This narrative overview and analysis of the City's primary government financial activities is for the fiscal year ending June 30, 2012. Please consider this information in conjunction with the City's primary government financial statements, which follow.

#### FINANCIAL HIGHLIGHTS

- > The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$9,667,638 (presented as "net assets"). Of this amount, a deficit of \$(116,833) was reported as "unrestricted net assets". \$7,673,430 of net assets consisted of investments in capital assets. The remainder of net assets consisted of amounts restricted by state law or debt agreements, and totaled \$2,111,041.
- > The City's total net assets decreased by \$739,503 in fiscal year 2012.
- > As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of a deficit of \$(93,795). \$(509,948) of the deficit is unassigned.
- > At the end of the current fiscal year, unassigned fund balance for the general fund was a deficit of \$(509,948) or (20.9)% of the total general fund expenditures.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

# **Government-wide financial statements**

The government-wide financial statements are designed to provide readers with a broad view of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all of the City's primary government assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net assets changed during the fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods, such as uncollected property taxes.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues ("governmental activities") from functions that are intended to recover all or a significant portion of their costs through user fees and charges ("business-type activities"). The governmental activities of the City include general government and administration, public safety, and public services. The business-type activities of the City include the City's gas, electric, water and sewer system operations, and sanitation services.

The government-wide financial statements can be found on pages 10 and 11 of this report.

#### **Fund financial statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories – governmental funds and proprietary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains four governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General, Confiscated Asset, Hotel/Motel Tax, and 2006 SPLOST funds. The General Fund and the 2006 SPLOST Fund are the only major funds.

The basic governmental fund financial statements can be found on pages 12 to 16 of this report.

# **Proprietary Funds**

The City maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses an enterprise fund to account for its gas, electric, water and sewer system, and sanitation operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the utility system Enterprise fund, which is considered to be a major fund of the City.

The basic proprietary fund financial statements can be found on pages 17 to 20 of this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 21 to 51 of this report.

# **Other Information**

In addition to the primary government financial statements and accompanying notes, this report also presents Nonmajor Governmental Fund financial statements and schedules, other supplementary information, and the Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards. Nonmajor Governmental Fund financial statements and schedules can be found on pages 52 to 56 of this report, the budget and actual schedule for the major capital project fund can be found on page 58 of this report, and other required supplementary information can be found on pages 59 to 67 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of government's financial position. In the case of the City's primary government financial statements, assets exceeded liabilities by \$9,667,638 as of June 30, 2012.

The largest portion of the City's net assets reflects its investments in capital assets (such as land, buildings and improvements, furniture, fixtures, and equipment, infrastructure, and vehicles); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### **CITY OF HOGANSVILLE, GEORGIA'S NET ASSETS**

		Governmental		ess-Type			
	Activiti		ACTI	<u>vities</u>	Total		
	2012	2011	2012	2011	2012	2011	
Current and other assets	<b>\$ 612,315 \$</b>	704,052 \$	6,309,237	\$ 6,893,474	\$ 6,921,552 \$	7,597,526	
Capital assets	4,256,898	3,607,313	16,327,581	<u>16,701,429</u>	20,584,479	20,308,742	
Total assets	4,869,213	4,311,365	22,636,818	23,594,903	27,506,031	27,906,268	
Long-term liabilities	22,433	31,212	15,886,177	16,290,183	15,908,610	16,321,395	
Other liabilities	981,365	<u> 250,045</u>	948,418	927,687	1,929,783	1,177,732	
Total liabilities	1,003,798	281,257	16,834,595	17,217,870	17,838,393	17,499,127	
Net assets:							
Invested in capital ass	sets,						
net of related debt	4,256,898	3,607,313	3,416,532	3,445,753	7,673,430	7,053,066	
Restricted	386,296	737,778	1,724,745	1,789,200	2,111,041	2,526,978	
Unrestricted	( <u>777,779</u> ) (	<u>314,983</u> )	660,946	1,142,080	( <u>116,833</u> )	827,097	
Total net assets	\$ <u>3,865,415</u> \$ _	<u>4,030,108</u> \$	5,802,223	\$ <u>6,377,033</u>	\$ <u>9,667,638</u> \$	10,407,141	

An additional portion of the City's net assets (21.8%) represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets \$(116,833) may be used to meet the government's ongoing obligations to citizens and creditors.

As of June 30, 2012, the City was able to report positive balances in two out of three categories of net assets for the government as a whole as it had a negative unrestricted net asset balance of \$(116,833). At June 30, 2011, the City was able to report positive balances in all three categories of net assets for the government as a whole. As of June 30, 2012 and 2011, the City was able to report positive balances in two out of three categories of net assets for its governmental activities as it had negative unrestricted net asset balances of \$(777,779) and \$(314,983). The City was able to report positive balances in all three categories of net assets for its business-type activities at June 30, 2012 and 2011.

# **Analysis of the City's Operations**

The following table provides a summary of the City's operations for the years ended June 30, 2012 and 2011. Governmental activities decreased the City's net assets by \$164,693 and \$167,609 for the years ended June 30, 2012 and 2011. Business-type activities decreased the City's net assets by \$574,810 for the year ended June 30, 2012, and increased the City's net assets by \$40,441 for the year ended June 30, 2011.

# CITY OF HOGANSVILLE, GEORGIA'S CHANGES IN NET ASSETS

	Governmental Activities		Business- Activiti		Total		
	2012	2011	2012	2011	2012	2011	
Revenues: Program revenues:							
Charges for services S Operating grants	\$ 497,707 \$	544,368 \$	5,155,679 \$	5,186,506 \$	5,653,386 \$	5,730,874	
and Contributions Capital grants and	-	-	-	-	-	-	
Capital grants and Contributions General revenues:	527,059	538,424	-	-	527,059	538,424	
Taxes	1,322,082	1,377,497	-	-	1,322,082	1,377,497	
Contribution from component unit	11,775	34,732	-	_	11,775	34,732	
Investment revenue Gain/(loss) on sale	269	387	74,569	62,501	74,838	62,888	
of assets	16,124 (	11,512)	-	-	16,124 (	11,512)	
Other	<u>46,806</u>	12,611	<u> </u>	<del>-</del>	<u>46,806</u>	12,611	
Total revenues	2,421,822	2,496,507	5,230,248	5,249,007	7,652,070	7,745,514	
Expenses:							
Program expenses:	F02 010	F00 660			F02.010	F00 660	
General government	592,819	588,660	-	-	592,819	588,660	
Public safety Public services	1,314,515 701,123	1,243,088 578,315	-	-	1,314,515 701,123	1,243,088 578,315	
Downtown	701,123	570,315	-	-	701,123	5/0,313	
development	14,841	10,728	_	_	14,841	10,728	
Interest	3,121	3,462	_	_	3,121	3,462	
Utility system			5,792,746	5,484,301	5,792,746	5,484,301	
Total expenses	2,626,419	2,424,253	5,792,746	5,484,301	8,419,165	7,908,554	
Excess (deficiency) in net assets before contributions							
and transfers	( 204,597)	72,254 (	562,498) (	235,294) (	767,095) (	163,040)	
Contributions	27,592	35,872	-	-	27,592	35,872	
Transfers	<u>12,312</u> (	<u>275,735</u> ) (	12,312)	<u> 275,735</u>	<del>-</del> -		
Change in net assets	( 164,693) (	167,609) (	574,810)	40,441 (	739,503) (	127,168)	
Net assets July 1,	4,030,108	4,197,717	6,377,033	6,336,592	10,407,141	10,534,309	
Net assets June 30,	\$ <u>3,865,415</u> \$	4,030,108 \$	5,802,223 \$	<u>6,377,033</u> \$	<u>9,667,638</u> \$	10,407,141	

#### FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

#### **Governmental funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$(93,795). \$(509,948) of the combined fund balance constitutes unassigned fund balance. The remainder of the fund balance is classified as either restricted or committed. Restricted fund balance consisted of amounts restricted to pay for capital projects of \$304,480 and public safety of \$81,816. \$29,857 of fund balance was committed for public safety.

The General Fund is the chief fund of the City. At the end of the current fiscal year, unassigned fund balance was \$(509,948) and total fund balance of the General Fund was \$(480,091). As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to the fund's total operational expenditures. Unassigned fund balance represents (20.9)% of total expenditures, while total fund balance represents (19.7)% of that same amount.

The General Fund's fund balance decreased by \$189,430 during the current fiscal year. Key factors in this decrease are as follows:

- > Total revenues decreased by \$91,585 for a percentage decrease of 4.7%. This decrease was mainly due to a decrease in taxes of \$55,384.
- > Total expenditures increased by \$181,072 for a percentage increase of 8.0%. This increase was mainly due to the City incurring increases in public safety expenditures of \$87,433 and public services expenditures of \$113,044.
- > Proceeds from a bank line of credit increased by \$285,170. This increase was due to the net borrowing of line of credit proceeds shown as other financing sources.

The 2006 SPLOST Fund's fund balance decreased \$388,762 during the current fiscal year. The key factors for this decrease were that the City's capital outlay expenditures increased by \$240,384.

Other governmental funds fund balances increased \$37,280 during the current fiscal year. This increase was due mainly to an increase in confiscated asset revenues over expenditures during the current fiscal year.

#### **Proprietary funds**

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the proprietary fund were \$660,946. The fund had a net asset decrease for the fiscal year of \$574,810. Operating revenues declined by \$30,827, operating expenses increased by \$291,376, and capital contributions from the 2006 SPLOST fund decreased by \$197,768.

#### **General Fund Budgetary Highlights**

The City made no revisions to the original appropriations approved by the City Council.

#### **CAPITAL ASSETS**

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2012 and 2011 amounted to \$20,584,479 and \$20,308,742, net of accumulated depreciation. This investment in capital assets includes land, buildings and improvements, furniture, fixtures and equipment, utility system infrastructure, infrastructure assets, and vehicles.

Pursuant to GASB Statement No. 34, the City is not required to retroactively record its infrastructure assets, however, it is required to record and depreciate infrastructure assets (e.g., roads, bridges, sidewalks and similar items) it acquires in the current and each subsequent fiscal year. GASB Statement No. 34 requires the reporting and depreciation of new infrastructure effective with the beginning of the implementation year, July 1, 2003. The City did not record infrastructure assets purchased prior to July 1, 2002.

Major capital asset events during the current fiscal year included the following:

- > The City expended \$865,324 for infrastructure improvements.
- > The City expended \$523,490 for utility system infrastructure.

# CAPITAL ASSETS AT YEAR-END NET OF ACCUMULATED DEPRECIATION

_	Governme Activitie		Business-Type Activities		Tota	<u> </u>
_	2012	2011	2012	2011	2012	2011
Land \$	306,338 \$	306,338 \$	380,784	\$ 380,784	\$ 687,122 \$	687,122
Construction in progress	100,927	91,131	78,829	344,156	179,756	435,287
<b>Buildings and improvements</b>	1,998,522	1,998,522	-	-	1,998,522	1,998,522
<b>Utility system infrastructure</b>	-	-	21,495,326	21,012,219	21,495,326	21,012,219
Furniture, fixtures and						
equipment	427,463	454,961	250,786	244,296	678,249	699,257
Infrastructure	2,608,562	1,743,238	-	-	2,608,562	1,743,238
Vehicles	481,505	600,593	-	-	481,505	600,593
Accumulated depreciation (_	1,666,419) (_	<u>1,587,470</u> ) (	<u>5,878,144</u> )	(5,280,026)	( 7,544,563) (	<u>6,867,496</u> )
Total \$ =	4,256,898 \$	<u>3,607,313</u> \$	16,327,581	<u> 16,701,429</u>	\$ <u>20,584,479</u> \$	20,308,742

Additional information on the City's capital assets can be found in note 5 of this report.

#### **DEBT ADMINISTRATION**

At the end of the current fiscal year, the City had \$13,208,683 in outstanding debt consisting of revenue bonds, capital leases and notes payable. All of the debt was secured by specific revenue sources.

#### CITY OF HOGANSVILLE, GEORGIA'S OUTSTANDING DEBT - PRIMARY GOVERNMENT

		Governmental Activities			Business-Type Activities				Total		
	_	2012	2011		2012		2011		2012	_	2011
Line of credit payable	\$	285,170 \$	-	\$	-	\$	-	\$	285,170	\$	-
Capital leases payable		-	-		6,252,835		6,333,448		6,252,835		6,333,448
Notes payable		-	-		515,814		475,577		515,814		475,577
Revenue bonds payable	-	<u> </u>	-	_	6,154,864		6,446,651		6,154,864		6,446,651
Total	\$ .	285,170 \$	-	_ \$	12,923,513	\$	13,255,676	\$	13,208,683	\$	13,255,676

The City's total debt decreased \$46,993 during the current fiscal year. This was mainly attributable to the City having a line of credit payable of \$285,170 at June 30, 2012 and repaying debt principal during the fiscal year. Additional information on the City's long-term debt can be found in note 6.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

In the 2012-2013 Budget, General Fund revenues are budgeted to increase by 13.7% from the 2011-2012 budget year with taxes making up about 69.3% of general fund budgeted revenues. The 2012-2013 General Fund Budget includes budgeted revenue of \$530,000 for local option sales tax, \$450,000 in property tax, and \$500,000 in fines and forfeitures. The City has also budgeted expenditures of \$518,562 for general government and \$1,107,312 for public safety.

The City has budgeted \$6,956,718 in revenues for its business-type activities for the 2012-2013 Budget. This is an increase of 25.0% from the 2011-2012 budget year with charges for services making up 94.8% of budgeted revenues. The City has budgeted \$3,951,535 in electric revenue, \$1,300,000 in gas revenue, \$521,839 in sewer revenue and \$588,000 in water revenue. The City's business-type activities have also budgeted electric department expenses of \$3,159,624 and gas department expenses of \$1,077,727.

#### **REQUEST FOR INFORMATION**

This financial report is designed to provide our citizens, customers, investors and creditors with general overview of the City's primary government finances. If you have questions about this report or need any additional information, contact the City Clerk at 400 E. Main Street, Hogansville, Georgia 30230.



# CITY OF HOGANSVILLE, GEORGIA STATEMENT OF NET ASSETS JUNE 30, 2012

	JUNE 30,	2012		
	F	Component Unit		
	Governmental Activities	Business-type Activities	Total	Downtown Development Authority
ASSETS			+ 50,007	± 44.075
Cash and cash equivalents	\$ 650	\$ 55,957	\$ 56,607	\$ 41,975
Receivables, net	235,378	725,745	961,123	-
Prepaid expenses Internal balances	- ( 200 776)	6,283	6,283	-
Due from primary government	( 208,776)	208,776	-	10.675
	E0E 063	- 22 E71	- 607.634	10,675
Restricted cash and cash equivalents Restricted investments	585,063	22,571	607,634	-
	-	2,264,713	2,264,713	-
Unamortized portion of debt issue costs	-	203,127	203,127	-
Long term receivables	- 407.26E	2,822,065	2,822,065	-
Nondepreciable capital assets	407,265	459,613	866,878	-
Depreciable capital assets	3,849,633	<u>15,867,968</u>	<u>19,717,601</u>	<u>-</u>
Total assets	\$ <u>4,869,213</u>	\$ <u>22,636,818</u>	\$ <u>27,506,031</u>	\$ <u>52,650</u>
LIABILITIES				
Current liabilities:				
Bank overdrafts	\$ 28,241	<b>\$</b> -	\$ 28,241	<b>\$</b> -
Accounts payable	625,569	391,437	1,017,006	-
Accrued expenses	31,710	130,181	161,891	-
Due to component unit	10,675	-	10,675	-
Line of credit payable	285,170	-	285,170	-
Capital leases	-	91,652	91,652	-
Notes payable	-	28,361	28,361	-
Revenue bonds payable		<u>306,787</u>	<u>306,787</u>	<del>-</del>
<b>Total current liabilities</b>	981,365	948,418	1,929,783	
Noncurrent liabilities:				
Customer deposits	-	187,578	187,578	-
Compensated absences	22,433	7,359	29,792	-
Accrued liabilities	-	69,044	69,044	-
Deferred gain	-	3,125,483	3,125,483	-
Capital leases	-	6,161,183	6,161,183	-
Notes payable	-	487,453	487,453	-
Revenue bonds payable		5,848,077	5,848,077	
Total noncurrent liabilities	22,433	15,886,177	15,908,610	
Total liabilities	1,003,798	16,834,595	17,838,393	
NET ASSETS				
Invested in capital assets, net of				
related debt	4,256,898	3,416,532	7,673,430	-
Restricted for:			, ,	
Debt service	-	721,447	721,447	-
Restricted assets	-	1,003,298	1,003,298	-
Capital projects	304,480	-	304,480	-
Public safety	81,816	_	81,816	_
Unrestricted	( <u>777,779</u> )	660,946	( <u>116,833</u> )	<u>52,650</u>
				-
Total net assets	<u>3,865,415</u>	<u>5,802,223</u>	<u>9,667,638</u>	<u>52,650</u>
Total liabilities and net assets	\$ <u>4,869,213</u>	\$ <u>22,636,818</u>	\$ <u>27,506,031</u>	\$ <u>52,650</u>

# CITY OF HOGANSVILLE, GEORGIA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2012

		Program Revenues					
		,	harges for		erating ants and		Capital rants and
Functions/Programs	Expenses	•	Services		tributions		ntributions
runctions, rrograms	 LAPCHISCS		<u> </u>		<u> cribacions</u>		ici ibacions
Primary government							
Governmental activities:							
General government	\$ 592,819	\$	38,438	\$	-	\$	527,059
Public safety	1,314,515		381,946		-		-
Public services	701,123		77,323		-		-
Downtown development	14,841		-		-		-
Interest	3,121						
Total governmental activities	2 626 410		497,707				E27.0E0
Total governmental activities	<u>2,626,419</u>		497,707			_	<u>527,059</u>
Business-type activities							
Utility system	5,792,746		5,155,679				
• •							
Total business-type activities	<u>5,792,746</u>		<u>5,155,679</u>			_	
Tatal minama assument	0.410.165		E 652 206				F27.0F0
Total primary government	\$ <u>8,419,165</u>	\$	<u>5,653,386</u>	<b>\$</b>		<b>\$</b> _	<u>527,059</u>
Component Unit							
Downtown Development Authority	\$ 17,699	\$		\$	-	<b>\$</b> _	11,266

**General revenues:** 

Taxes:

Local option sales

**Property** 

Insurance premium

Beer and wine

**Franchise** 

**Motor vehicle** 

Other

Payments from City of Hogansville Contributions to City of Hogansville

**Investment return** 

Gain/(loss) on sale of assets

Other

**Contributions** 

**Transfers** 

**Total general revenues and transfers** 

Change in net assets

Net assets – beginning

Net assets - ending

_	Net (I <u>Ch</u> Pr	Component Unit Downtown		
		<b>Business-Type</b>		Development
<u>A</u>	<u> Ctivities</u>	<u>Activities</u>	Total	Authority
<b>\$</b> (	27,322)	<b>\$</b> -	\$( 27,322)	<b>\$</b> -
(	932,569)	-	( 932,569)	-
(	623,800)	-	( 623,800)	-
(	14,841)	-	( 14,841)	-
(_	3,121)	<del>-</del>	(3,121)	<del>-</del>
(_	<u>1,601,653</u> )		( <u>1,601,653</u> )	
_		( <u>637,067</u> )	( <u>637,067</u> )	
_		( <u>637,067</u> )	( <u>637,067</u> )	
<b>\$(</b> _	<u>1,601,653</u> )	\$( <u>637,067</u> )	\$( <u>2,238,720</u> )	\$
\$ <u>_</u>		\$	\$	\$( <u>6,433</u> )
\$	551,931	<b>\$</b> -	\$ 551,931	<b>\$</b> -
•	427,188	-	427,188	· -
	143,527	-	143,527	-
	70,139	-	70,139	-
	63,370	-	63,370	-
	29,885	-	29,885	-
	36,042	-	36,042	-
	-	-	-	14,841
	11,775	-	11,775	( 11,775)
	269 16 124	74,569	74,838	15
	16,124	-	16,124	-
	46,806 27,592	_	46,806	27,099 500
			27,592	500
_	12,312	( <u>12,312</u> )		
_	1,436,960	62,257	1,499,217	30,680
(	164,693)	( 574,810)	( 739,503)	24,247
_	4,030,108	6,377,033	10,407,141	<u>28,403</u>
<b>\$</b> _	3,865,415	\$ <u>5,802,223</u>	\$ <u>9,667,638</u>	\$ <u>52,650</u>

# CITY OF HOGANSVILLE, GEORGIA BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2012

	General	Capital Project 2006 SPLOST	Other Governmental Funds	Total Governmental Funds
ASSETS			_	
Cash and cash equivalents	\$ 650	<b>\$</b> -	<b>\$</b> -	\$ 650
Property taxes receivable	27,405	-	-	27,405
Sales and other taxes receivable	111,990	-	2,443	114,433
Intergovernmental receivable	-	93,540	-	93,540
Due from other funds	-	-	13,348	13,348
Restricted cash and cash equivalents		<u>508,363</u>	<u>76,700</u>	<u>585,063</u>
Total assets	\$ <u>140,045</u>	\$ <u>601,903</u>	\$ <u>92,491</u>	\$ <u>834,439</u>
LIABILITIES AND FUND BALANCES Liabilities:				
Bank overdrafts	\$ 28,241	<b>\$</b> -	<b>\$</b> -	\$ 28,241
Accounts payable	328,146	297,423	<b>₽</b> -	625,569
Accrued expenses	31,710	297,725	_	31,710
Deferred revenue	9,915	_		9,915
Due to other funds	222,124	_	_	222,124
	222,124	<del>-</del>	10,675	10,675
Due to component unit			10,075	10,675
Total liabilities	620,136	<u>297,423</u>	<u>10,675</u>	928,234
Fund balances:				
Restricted for:				
Capital projects	-	304,480	=	304,480
Public safety	-	<u>-</u>	81,816	81,816
Committed for:			,	•
Public safety	29,857	-	-	29,857
Unassigned	(509,948)			(509,948)
Total fund balances	( <u>480,091</u> )	<u>304,480</u>	81,816	(93,795)
Total liabilities and fund balances	\$ <u>140,045</u>	\$ <u>601,903</u>	\$ <u>92,491</u>	\$ <u>834,439</u>

# CITY OF HOGANSVILLE, GEORGIA RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2012

Total Governmental Fund Balances	\$(	93,795)
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation of \$1,666,419		4,256,898
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:  Property taxes receivable		9,915
Debt and other long-term liabilities are not due and payable in the current period, and therefore, are not reported in the funds:  Line of credit payable  Compensated absences	(	285,170) 22,433)
Net assets of governmental activities	\$ <u>_</u>	3,865,415

# CITY OF HOGANSVILLE, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2012

	General	Capital Project 2006 SPLOST	Other Governmental Funds	Total Governmental Funds
REVENUES				
Taxes	\$ 1,295,311	<b>\$</b> -	\$ 23,746	<b>\$ 1,319,057</b>
Fines and forfeitures	331,681	-	50,265	381,946
Intergovernmental	26,021	498,917	-	524,938
Licenses and permits	38,438	-	-	38,438
Charges for services	77,323	-	-	77,323
Contributions	27,592	-	-	27,592
Contribution from component unit	11,775	-	-	11,775
Other	46,806	-	-	46,806
Investment return	269	<u>2,121</u>		2,390
Total revenues	1,855,216	501,038	74,011	2,430,265
EXPENDITURES				
Current operating				
General government	560,448	-	-	560,448
Public safety	1,205,910	-	12,985	1,218,895
Public services	666,461	-	-	666,461
Downtown development	-	-	14,841	14,841
Capital outlay	-	889,800	-	889,800
Debt Service	<u>3,121</u>			<u>3,121</u>
Total expenditures	2,435,940	889,800	<u>27,826</u>	<u>3,353,566</u>
Excess (deficiency) of revenues over	( ·	, <b>&gt;</b>		(
(under) expenditures	( <u>580,724</u> )	( <u>388,762</u> )	<u>46,185</u>	( <u>923,301</u> )
OTHER FINANCING SOURCES (USES)	16 124			16 104
Sales of surplus property	16,124	-	-	16,124
Proceeds from short term borrowing	285,170	-	-	285,170
Transfers in	90,000	-	-	90,000
Transfers out	<del>-</del>		( <u>8,905</u> )	( <u>8,905</u> )
Net other financing sources (uses)	<u>391,294</u>	<del>-</del>	( <u>8,905</u> )	<u>382,389</u>
Net changes in fund balance	( 189,430)	( 388,762)	37,280	( 540,912)
Fund balance - beginning of year	( <u>290,661</u> )	693,242	<u>44,536</u>	447,117
Fund balance (deficit) - end of year	\$( <u>480,091</u> )	\$ <u>304,480</u>	\$ <u>81,816</u>	\$( <u>93,795</u> )

# CITY OF HOGANSVILLE, GEORGIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2012

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances – total governmental funds	\$(	540,912)
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:		
Capital asset purchases capitalized		880,782
Depreciation expense	(	231,197)
A certain amount of property tax revenues in the statement of activities that does not provide current financial resources and is not reported as revenue in the funds		3,025
Long-term compensated absences were reported in the statement of activities, but they did not require the use of current financial resources. Therefore, long-term compensated absences were not reported as expenditures in governmental funds		8,779
The issuance of debt provides current financial resources to governmental funds, which increases liabilities on the statement of activities:  Line of credit payable	(	285,170)
Change in Net Assets of Governmental Activities	<b>\$</b> (	<u>164,693</u> )

# CITY OF HOGANSVILLE, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2012

	General Fund							
	Original Budget	Final <u>Budget</u>	Actual	Variance with Final budget Over (Under)				
REVENUES								
Taxes	\$ 1,342,933	\$ 1,342,933	\$ 1,295,311	\$( 47,622)				
Fines and forfeitures	500,000	500,000	331,681	( 168,319)				
Intergovernmental	-	-	26,021	26,021				
Licenses and permits	44,500	44,500	38,438	( 6,062)				
Charges for services	30,000	30,000	77,323	47,323				
Contributions	-	-	27,592	27,592				
Contribution from component unit	-	- 0 F00	11,775	11,775				
Other	9,500	9,500	46,806	37,306				
Investment return	<del>-</del>	<del>-</del>	<u> 269</u>	<u> 269</u>				
Total revenues	1,926,933	1,926,933	1,855,216	( <u>71,717</u> )				
EXPENDITURES								
Current operating								
General government	392,002	392,002	560,448	( 168,446)				
Public safety	1,064,153	1,064,153	1,205,910	( 141,757)				
Public services	570,960	570,960	666,461	( 95,501)				
Debt service	<u>2,127</u>	2,127	<u>3,121</u>	(994)				
Total expenditures	2,029,242	2,029,242	2,435,940	( <u>406,698</u> )				
Excess (deficiency) of revenues over								
(under) expenditures	( <u>102,309</u> )	( <u>102,309</u> )	( <u>580,724</u> )	( <u>478,415</u> )				
OTHER FINANCING SOURCES (USES)								
Sales of surplus property	15,000	15,000	16,124	1,124				
Proceeds from short term borrowing	-	-	285,170	285,170				
Transfers in	90,000	90,000	90,000					
Net other financing sources (uses)	105,000	105,000	391,294	286,294				
Net change in fund balance	2,691	2,691	( 189,430)	( 192,121)				
Fund balance - beginning of year	( <u>290,661</u> )	( <u>290,661</u> )	( <u>290,661</u> )					
Fund balance - end of year	\$( <u>287,970</u> )	\$( <u>287,970</u> )	\$( <u>480,091</u> )	\$( <u>192,121</u> )				

# CITY OF HOGANSVILLE, GEORGIA STATEMENT OF FUND NET ASSETS PROPRIETARY FUND JUNE 30, 2012

	ENTERPRISE FUND
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 55,957
Accounts receivable, net	445,131
Interfund receivables	208,776
Installment sale receivable	280,614
Prepaid expenses	<u>6,283</u>
Total current assets	<u>996,761</u>
Noncurrent assets:	
Restricted cash and cash equivalents	22,571
Restricted investments	2,264,713
Unamortized portion of debt issue costs	203,127
Installment sale receivable	2,822,065
Net capital assets	<u>16,327,581</u>
Total noncurrent assets	21,640,057
Total assets	\$ <u>22,636,818</u>
LIARTITIC	
LIABILITIES Current liabilities:	
Accounts payable	\$ 391,437
Accrued expenses	391,437 130,181
Capital leases payable	91,652
Notes payable	28,361
Revenue bonds payable	<u> </u>
Revenue bonus payable	
Total current liabilities	948,418
Noncurrent liabilities:	
Customer deposits	187,578
Compensated absences	7,359
Accrued liabilities	69,044
Deferred gain	3,125,483
Capital leases payable	6,161,183
Notes payable	487,453
Revenue bonds payable	<u> 5,848,077</u>
Total noncurrent liabilities	<u> 15,886,177</u>
Total liabilities	<u> 16,834,595</u>
FUND NET ASSETS	
Invested in capital assets, net	
of related debt	3,416,532
Restricted for debt service	721,447
Restricted for restricted assets	1,003,298
Unrestricted	660,946
Total fund net assets	<u>5,802,223</u>
Total liabilities and fund net assets	\$ <u>22,636,818</u>

# CITY OF HOGANSVILLE, GEORGIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2012

	ENTERPRISE FUND
OPERATING REVENUES	
Charges for services	\$ 5,007,359
Other	<u> 148,320</u>
Total operating revenues	<u>5,155,679</u>
OPERATING EXPENSES	
Personal services	827,669
Contractual services	552,915
Utilities purchased for resale	3,030,605
Utilities	98,546
Repairs and maintenance	31,055
Materials and supplies	186,074
Depreciation	<u>529,155</u>
Total operating expenses	<u>5,256,019</u>
Operating income (loss)	( <u>100,340</u> )
NONOPERATING REVENUES (EXPENSES)	
Interest and investment earnings	74,569
Interest expense	( 511,217)
Amortization	( 20,860)
Bond administrative fees	(4,650)
Total nonoperating revenues (expenses)	( <u>462,158</u> )
Income (loss) before contributions and transfers	( 562,498)
CAPITAL CONTRIBUTIONS	68,783
TRANSFERS	( <u>81,095</u> )
Change in found not accepte	( 574.040)
Change in fund net assets	( 574,810)
Fund net assets – beginning	6,377,033
Fund net assets — ending	\$ <u>5,802,223</u>

# CITY OF HOGANSVILLE, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2012

	ENTERPRISE <u>FUND</u>
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers	<b>\$ 5,112,974</b>
Receipts from interfund services provided	101,070
Payments to suppliers	( 4,137,570)
Payments to employees	( <u>621,875</u> )
Net cash provided (used) by operating activities	454,599
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Transfers from other funds	8,905
Transfers to other funds	(90,000)
Net cash provided (used) by noncapital financing activities	( <u>81,095</u> )
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Proceeds from capital debt	357,979
Purchases of capital assets	( 195,870)
Principal paid on capital debt	( 463,355)
Interest paid on capital debt	( 398,816)
Administrative fees on bond and notes payable	( <u>4,650</u> )
Net cash provided (used) by capital and related financing activities	(704,712)
CASH FLOWS FROM INVESTING ACTIVITIES	
Proceeds from sales of investments	194,128
Purchase of investments	( 11,785)
Interest and dividends	<u>63,512</u>
Net cash provided (used) by investing activities	<u>245,855</u>
Increase (decrease) in cash and cash equivalents	( 85,353)
Cash and cash equivalents – beginning of year	<u>163,881</u>
Cash and cash equivalents – end of year	\$ <u>78,528</u>

# CITY OF HOGANSVILLE, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2012

RECONCILIATION OF OPERATING INCOME	EN	TERPRISE FUND
(LOSS) TO NET CASH PROVIDED (USED)		
BY OPERATING ACTIVITIES		
Operating income (loss)	<b>\$</b> (	100,340)
Adjustments to reconcile operating income		
to net cash provided (used) by operating activities:		
Cash flows reported in other categories:		
Depreciation expense		529,155
Change in assets and liabilities:		
Accounts receivable		55,177
Prepaid expenses	(	71)
Accounts payable	(	8,500)
Accrued expenses		9,392
Internal balances	(	29,785)
Customer deposits		3,188
Compensated absences	(	<u>3,617</u> )
Net cash provided by operating activities	\$	454,599
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET ASSETS		
Cash and cash equivalents	\$	55,957
Restricted cash and cash equivalents	· <del>-</del>	22,571
Total cash and cash equivalents, end of year	\$	78,528
SUPPLEMENTAL DISCLOSURES  Noncash capital and related financing activities:		
Property acquired through capital contributions	\$	68,783

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Hogansville, Georgia ("the City") was chartered as a municipality by the State of Georgia in 1870. The City operates under a Manager-Council form of government. The City provides a full range of municipal services as authorized by its charter including public safety, highways and streets, public services, utility services, and general administrative services.

The financial statements of the City have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting. Pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989 are not applied in the preparation of the financial statements in accordance with GASB Statement No. 20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The more significant of these accounting policies are described below.

These financial statements are prepared in accordance with GASB issued Statement No. 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments. This Statement established financial reporting requirements for state and local governments throughout the United States. As part of the implementation of GASB Statement No. 34, the City has prepared required supplementary information titled Management's Discussion and Analysis, which precedes the primary government financial statements.

#### REPORTING ENTITY

The City for financial reporting purposes includes all of the funds relevant to the operations of the City of Hogansville. The Government Accounting Standards Board has set forth criteria to determine if legally separate organizations are considered to be component units in which the City is considered to be financially accountable or other organizations whose nature and significant relationship with the City is such that exclusion would cause the City's financial statements to be incomplete or misleading. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Blended component units, although legally separate entities, are, in substance, part of the City's operations, and accordingly, data from these units are combined with data of the City. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government. The component unit discussed below should be included in the City's reporting entity because of its operational or financial relationship with the City.

# **Discretely Presented Component Unit**

Hogansville Downtown Development Authority - The Hogansville Downtown Development Authority ("DDA") is governed by a board appointed by the City Council and Mayor. The DDA was created for the purpose of administering activities with regard to the revitalization and promotion of downtown Hogansville. The DDA provides community promotions, streetscape maintenance, downtown beautification, and building oversight. The DDA is required to submit a budget to the City Council for approval. The DDA is a component unit of the City.

The DDA did not issue separate financial statements for the year ended June 30, 2012.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **BASIS OF PRESENTATION**

#### **Government-wide Financial Statements**

The government-wide financial statements (the statement of net assets and the statement of activities) report information on all of the activities of the City. The effect of Interfund activity, within the governmental and business-type activities columns, has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given program and (2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### **Fund Financial Statements**

The City segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Separate statements are presented for governmental and proprietary activities. These statements present each major fund as a separate column on the fund financial statements.

#### **Governmental Funds**

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The City has presented the following major governmental funds:

General Fund - The General Fund is the main operating fund of the City. This fund is used to account for all financial resources not accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund.

2006 SPLOST Fund – The 2006 SPLOST Fund is a capital projects fund. It is used to account for all activities related to the 2006 Special Purpose Local Option Sales Tax (SPLOST) as restricted by law. SPLOST is the primary revenue of the fund, and capital outlay expenditures for water and sewer system and roads and bridges improvements are the primary expenditures of the fund.

#### **Proprietary funds**

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. The accounting objectives are determinations of net income, financial position and cash flow. All assets and liabilities are included on the Statement of Net Assets. The City has presented the following major proprietary fund:

Enterprise Fund – The Enterprise Fund is used to account for the provision of utility services to the residents of the City. Activities of the fund include administration, operations and maintenance of the utility system and billing and collection activities. This fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for utility system debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of personal and contractual services, supplies and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **MEASUREMENT FOCUS/BASIS OF ACCOUNTING**

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide statements and fund financial statements for proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net assets and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized at the time the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon thereafter to be used to pay liabilities of the current period. The City considers property taxes as available if they are collected within 60 days after year-end. A one-year availability period is used for recognition of all other Governmental Fund revenues. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures are recorded only when payment is due.

The revenues susceptible to accrual are property taxes, franchise fees, beer/wine tax, charges for services, interest income and intergovernmental revenues. Sales taxes collected and held by the state at year-end on behalf of the government are also recognized as revenue. All other governmental fund revenues are recognized when received.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **BUDGETS AND BUDGETARY ACCOUNTING**

Annual budgets are adopted for the General, Special Revenue, and Proprietary (Enterprise) Funds. The budget for the General and Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The budget for the Proprietary (Enterprise) Fund is adopted on a GAAP basis, except that depreciation expense is not budgeted. Budget amounts are as originally adopted, or as amended by the Mayor and City Council. Some individual revisions were material in relation to the original appropriations.

A legally authorized, non-appropriated budget is prepared for the 2006 SPLOST Capital Project Fund. Expenditures for this fund are controlled on a project basis and are carried forward each year until the project is completed.

#### **Budgeting Policy**

- In accordance with the City Code of Ordinances, the City Manager submits to the Mayor and the Council a proposed operating budget for the General, Special Revenue, and the Enterprise Funds for the fiscal year commencing July 1. The budget includes proposed expenditures and the means of financing them.
- Public meetings are held to obtain taxpayer comments.
- The Mayor and Council legally enact the budget through passage of an ordinance.
- Management may not make any budget revisions without the prior approval of the City Council. Budget
  revisions that alter the total expenditures of any department or line item within a department must be
  approved by the City Council.
- Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, and the Enterprise Funds.
- The budget for the General and Special Revenue Fund are adopted on a basis consistent with generally
  accepted accounting principles (GAAP). The budget for the Proprietary Fund is on a GAAP basis, except that
  depreciation expense is not budgeted. Budget amounts are as originally adopted, or as amended by the
  City Council. Some individual amendments were material in relation to the original appropriations.

All appropriations lapse at the end of the fiscal year.

#### **Encumbrances**

Encumbrances outstanding at year-end do not represent GAAP expenditures or liabilities but represent budgetary accounting controls. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of moneys are recorded in order to reserve that portion of the applicable appropriation, is not employed as an extension of formal budgetary integration in the General, Special Revenue or Proprietary Funds. Encumbrances outstanding at year-end are reservations of fund balances since they do not constitute expenditures or liabilities. The City of Hogansville has no recorded encumbrances at June 30, 2012.

#### **CASH AND CASH EQUIVALENTS AND INVESTMENTS**

The City has defined cash and cash equivalents to include cash on hand, demand deposits, and cash with fiscal agents. For purposes of the statement of cash flows of the Proprietary Fund, the City considers all highly liquid investments with original maturities of three months or less to be cash and cash equivalents.

Investments are reported at fair value based on the last reported sales price as of the balance sheet date.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **ACCOUNTS RECEIVABLE AND DEFERRED REVENUE**

Accounts receivable are recorded in the General and Proprietary Funds. Receivables are stated at their net realizable value (face value less the allowance for uncollectible accounts). Delinquent taxes receivable are fully reserved by the deferral of the related revenues until payment is received. Utility receivables are recognized only when billed. No accrual of earned, but unbilled receivables is made at year-end. The Enterprise Fund grants credit to utility customers, all of whom are located within the City. Allowances for doubtful accounts totaled \$0 for the General Fund and \$34,681 for the Enterprise Fund.

#### **PREPAID EXPENSES**

Payments made for services that will benefit periods beyond June 30, 2012 are recorded as prepaid expenses.

#### **RESTRICTED CASH AND INVESTMENTS**

The Confiscated Assets and Enterprise Funds hold certain funds in accounts restricted for public safety, debt service and the Municipal Competitive Trust Agreement with the Municipal Electric Authority of Georgia. These funds are held in cash and/or investments as allowed by State law and the requirements of the related debt agreements. The investments are stated at fair market value and the City records all investment revenue earned on these investments in the appropriate fund.

#### **INVENTORIES**

All governmental fund type inventories are accounted for using the purchase method, whereby inventories are charged to expenditures when purchased. Enterprise fund inventories were not recorded at June 30, 2012 and are not reflected in the accompanying financial statements, due to their immaterial amount.

# **CAPITAL ASSETS**

Capital assets which include land, buildings and improvements, furniture, fixtures and equipment, infrastructure assets, utility systems infrastructure, and vehicles. Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life of 5 years or more. Capital assets are recorded at historical cost, appraised value, or estimated historical cost or replacement cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair value on the date donated. Repairs and maintenance are recorded as expenditures; renewal and betterments are capitalized. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

20 – 40 years
5 – 50 years
5 – 10 years
10 – 40 years
5 – 10 years

The City has elected not to capitalize collections and works of art. Collections such as works of art and historical artifacts meet the definition of a capital asset. The requirement for capitalization is waived, however, for collections that meet the following conditions:

- > The collection is held for reasons other than financial gain.
- > The collection is protected, kept unencumbered, cared for, and preserved.
- > The collection is subject to an organizational policy requiring that the proceeds from sales of collection items be used to acquire other items for collections.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **CAPITAL ASSETS - Continued**

The sale or disposal of capital assets is recorded by removing the cost and accumulated depreciation from the accounts and charging the resulting gain or loss to income.

The City capitalizes interest costs as part of the cost of construction of various construction projects when material.

The City implemented the provisions of GASB Statement No. 34 in a prior year. The City was not required to retroactively report infrastructure, however, the City did have some infrastructure assets recorded prior to the implementation, which were included in the City's governmental activities capital assets.

Capital assets utilized in the governmental funds are recorded as expenditures in the governmental fund financial statements. Depreciation expense is recorded in the government-wide financial statements.

# **INTEREST EXPENSE AND CAPITALIZED INTEREST**

Interest expense on long-term debt has been included as a direct function expense in the governmental and business-type activities. Total interest expense from governmental activities was \$3,121. Total interest expense from business-type activities was \$511,217, all of which was charged to the enterprise fund.

Interest costs are capitalized when incurred by proprietary funds on debt where proceeds were used to finance the construction of assets. Total interest costs incurred by the City's proprietary fund for the year ended June 30, 2012 was \$524,221 of which \$511,217 was charged to expense and \$13,004 was capitalized by the enterprise fund for the year ended June 30, 2012.

# **BOND DISCOUNTS AND ISSUANCE COSTS**

Enterprise Fund bond discounts and issuance costs are deferred and amortized over the term of the bonds using the bonds-outstanding method, which approximates the effective interest method. Bond discounts are presented as a reduction of the face amount of bonds payable; whereas, issuance costs are recorded as deferred charges.

#### **COMPENSATED ABSENCES**

City employees are entitled to receive, upon termination of or retirement from employment, all accumulated annual leave up to a maximum of 240 hours. The estimated portion of the liability for accumulated leave attributable to the City's governmental activities and business-type activities are recorded as long-term liabilities in the government-wide statement of net assets. Current amounts due are not recorded in the governmental-wide statement of net assets due to their immaterial nature. The amounts attributable to proprietary funds are charged to expense and a corresponding liability in the applicable fund. Estimated liabilities of required salary related payments are not recognized due to their immaterial nature.

#### **LONG-TERM DEBT**

Long-term debt is recorded on the statement of net assets in the government-wide and proprietary fund financial statements, and any related interest expense is recorded on the statement of activities in the government-wide financial statements and the statement of revenues, expenses, and changes in net assets in the proprietary fund financial statements.

Long-term liabilities expected to be financed from governmental fund types are not recorded in the governmental fund financial statements. Payments of principal and interest are recorded as expenditures on the statement of revenues, expenditures and changes in fund balance in the governmental fund financial statements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **GOVERNMENTAL FUND BALANCES**

In accordance with GASB Statement No. 54 Fund *Balance Reporting and Governmental Fund Type Definitions*, the City classifies governmental fund balances as follows:

*Non-spendable* – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.

Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal voting action of the highest level of decision making authority, the Mayor and City Council, and does not lapse at year end.

Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. The Mayor and City Council have authorized the City Manager to assign fund balance. Additionally, the Mayor and City Council may assign fund balance.

*Unassigned* – includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The City's non-spendable fund balance is comprised of amounts which are not in a spendable form. The City had no non-spendable fund balance at June 30, 2012.

The City uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents or contracts that prohibit this, such as a grant agreement requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City does not have a formal minimum fund balance policy.

The City's governmental fund balances follow:

	_	General		2006 SPLOST	Go	Other evernmental Funds	I Go	Total overnmental Funds
Fund Balances:								
Restricted for:								
Capital projects	\$	-	\$	304,480	\$	-	\$	304,480
Public safety		-		-		81,816		81,816
Committed for:								
Public safety		29,857	,	-		-		29,857
Unassigned	(_	509,948	3) _		_		(_	509,948)
Total fund balances	<b>\$(</b> _	480,091	.) \$	304,480	\$	81,816	<b>\$(</b> _	93,795)

#### **INTERFUND TRANSACTIONS**

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

#### **USE OF ESTIMATES**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenditures or expenses during the reporting period. Accordingly, actual results could differ from those estimates.

#### **USE OF RESTRICTED/UNRESTRICTED NET ASSETS**

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the City's policy is to apply restricted net assets first.

#### **REVENUE RECOGNITION**

Property Taxes - Troup County bills and collects real and personal property taxes for the City. Ad valorem tax on motor vehicles and mobile homes is collected by the Troup County Tax Commissioner and remitted to the City. City property tax revenues are recognized when levied to the extent that they result in current receivables. Receivables outstanding more than 60 days after year-end are recorded as deferred revenue. Property taxes are normally levied on October 1 of each year on the assessed valuation of property as of the preceding January 1 and are payable on December 20. Liens may attach to property for unpaid taxes on January 1. The assessed valuation for 2011 was \$54,137,738.

Sales Taxes - Sales tax is considered to be measurable when they have been collected by the State and are recognized as revenue at that time.

Licenses and Permits, Charges for Services, Fines and Forfeitures and Miscellaneous Revenues (Except Investment Earnings) - are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available.

#### **NOTE 2 - CASH AND INVESTMENTS**

#### Cash

Custodial credit risk for cash deposits is the risk that in the event of a bank failure, the City's deposits may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. State statutes require all deposits to be 110% collateralized by depository insurance, obligations of the United States or certain obligations guaranteed by the U.S. Government, obligations of the State of Georgia, or industrial revenue bonds or bonds of public or development authorities, counties, or municipalities of the State of Georgia. The collateral pledged by the banks' trust department but not in the City's name is composed of industrial revenue bonds or bonds of public or development authorities, counties, or municipalities of the State of Georgia. The City has no policy on custodial credit risk other than it complies with the State of Georgia requirements.

At June 30, 2012, the carrying amount of the City's cash was \$636,000 and the bank balance was \$706,834. The bank balances differ from the carrying amounts due to outstanding checks and deposits, and reconciling items. The City's deposits are covered by Federal Depository Insurance or by collateral held by the pledging financial institution or it's agent in the City's name. The City has not adopted a formal deposit policy.

The carrying amounts of deposits for the Downtown Development Authority, a discretely presented component unit, were \$41,975, and the bank balance was \$42,420. The entire bank balance was covered by Federal Depository Insurance at June 30, 2012.

#### **Investments**

State statutes authorize the City to invest and reinvest any money subject to its control and jurisdiction in, obligations of the state of Georgia or of other states, obligations issued by the United States government, obligations fully insured or guaranteed by the United States government or a United States government agency, obligations of any corporation of the United States government, prime bankers' acceptances, the local government investment pool established by Georgia Code Section 36-83-8, repurchase agreements, and obligations of other political subdivision of the state of Georgia. The City has not adopted a formal investment policy.

As of June 30, 2012, the City had the following investments:

Investment	Rating	Maturity	<u> </u>	air Value
Primary Government				
Business-type activities				
First American Treasury Obligations				
Class Y Money Market Fund	AAAm	52 day WAM	\$	278,608
Wells Fargo Advantage Government Mone	ev			
Market Fund - Institutional	AAAm	31 day WAM		27,826
Fidelity Institutional Money Market Treas	urv			
Portfolio Class III	AAAm	56 day WAM		8,714
Bayerische Landesbank Girozentrale E-NY	•			
Investment Agreement	Not Rated	10/01/23		817,800
Municipal Competitive Trust:				
Short-term Portfolio	Not Rated	07/01/12 - 08/22/13		2,745
Intermediate Portfolio	Not Rated	07/01/12 - 10/01/40		220,003
Intermediate Tax Restricted Portfolio	Not Rated	07/01/12 - 04/10/18		909,017
Total			\$	2,264,713

#### **NOTE 2 - CASH AND INVESTMENTS - Continued**

The City is involved in an external investment pool, the Municipal Competitive Trust, which is administered by the Municipal Electric Authority of Georgia ("MEAG"), a governmental entity. Due to the anticipated deregulation of the retail sale of electricity in the state of Georgia, the City entered into a Municipal Competitive Trust agreement with the Municipal Electric Authority of Georgia ("MEAG"). The City purchases for resale, electric power from MEAG. The City is a beneficiary of this trust, and the City and MEAG deposit monies in the trust from time to time. All monies are held by the trustee, Wells Fargo Bank, for the City's benefit and are invested in investment securities. The City has recorded the assets in the Enterprise Fund. The Municipal Competitive Trust permits the investment of funds in direct obligations of the United States Government, direct and general obligations of states, certain Federal agency discount notes and repurchase agreements collateralized by securities, which would otherwise by permissible under the laws of the State of Georgia. The fair value of the City's position in the pool changes with market conditions, and is calculated based on the fair market value of net assets held in the pool at the close of each business day.

Credit Risk. The City has no policy regarding credit risk. The investments in First American Treasury Obligations Class Y, Wells Fargo Advantage Government Money Market Fund Institutional, and Fidelity Institutional Money Market Treasury Portfolio Class III are rated AAAm by Standard and Poor's. The City's investment in the Bayerische Landesbank Girozentrale-NY Investment Agreement is collateralized by direct obligations or obligations of the United States government, its agencies and instrumentalities, and is not rated. The investment in the Municipal Competitive Trust is not rated. The Municipal Competitive Trust permits the investment of funds in direct obligations of the United States Government, direct and general obligations of states, certain Federal agency discount notes and repurchase agreements collateralized by securities, which would otherwise by permissible under the laws of the State of Georgia.

Custodial Credit Risk. For an investment, the custodial risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investments in First American Treasury Obligations Class Y, Wells Fargo Advantage Government Money Market Fund Institutional, and Fidelity Institutional Money Market Treasury Portfolio Class III are investments in money market funds. An investment in money market funds is neither insured nor guaranteed by the Federal Deposit Insurance Corporation or any other government agency. Although money market funds seek to preserve the value of the investment at \$1.00 per share, it is possible to lose money by investing in the funds. Fund shares are not guaranteed by the US Government. The funds are managed portfolios and their holdings are subject to change. The fund's shares are held in investment accounts in the City's name. The City's \$817,800 investment in the Bayerische Landesbank Girozentrale-NY Investment Agreement is an investment agreement insured by United States government obligations in which the City directed US Bank to invest these monies with Bayerische Landesbank Girozentrale-NY. Custodial Credit Risk is not required for external investment pools, therefore, the Municipal Competitive Trust is exempt from this requirement. The City has no policy on custodial credit risk.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates may adversely affect an investment's fair value. Since the price of a bond fluctuates with market interest rates, the risk that an investor faces is that the price of a bond held in a portfolio will decline if market interest rates rise. The City uses the specific identification of maturity of its investments. The First American Treasury Obligations Class Y money market fund has a 52 day weighted average maturity, the Wells Fargo Advantage Government Money Market Fund Institutional has a 31 day weighted average maturity, the Fidelity Institutional Money Market Treasury Portfolio Class III money market fund has a 56 day weighted average maturity, the Bayerische Landesbank Girozentrale E-NY Investment Agreement matures on 10/01/23, the Municipal Competitive Trust Short-term Portfolio maturity range is from 07/01/12 – 08/22/13, the Municipal Competitive Trust Intermediate Portfolio maturity range is from 07/01/12 – 10/01/40, and the Municipal Competitive Trust Intermediate Tax Restricted Portfolio maturity range is from 07/01/12 – 04/10/18.

Concentration of Credit Risk. The City places no limit on the amount that the City may invest in any one issuer. More than 5% of the City's investments are in the First American Treasury Obligations Class Y money market fund and the Bayerische Landesbank Girozentrale E-NY Investment Agreement. These investments represent 12.3% and 36.1% of the City's total investments. External investment pools are excluded from the concentration of credit risk requirement, therefore, the Municipal Competitive Trust is exempt from this requirement.

# **NOTE 2 - CASH AND INVESTMENTS - Continued**

**Total maturities of installment sale receivable** 

Foreign Currency Risk. The City has no foreign currency risk as all investments are in U.S. dollar-denominated assets.

NOTE 3 - RECEIVABLES  Governmental Activities										
	_	General	_	2006 SPLOST		Other overnmental Activities	I _	Business- type Activities	_	Total
Current receivables: Property taxes Sales and other taxes Intergovernmental Accounts Installment sale	\$ _	27,405 111,990 - - -	\$ _	- - 93,540 - -	\$	- 2,443 - - -	\$	- - - 479,812 280,614	\$	27,405 114,433 93,540 479,812 280,614
Total gross receivables		139,395		93,540		2,443		760,426		995,804
Less: allowance for uncollectibles	-	_	_	-	. <u>-</u>	_	·	34,681		<u>34,681</u>
Total current receivables:	\$	139,395	\$	93,540	\$	2,443	\$	725,745	\$	961,123
Long term receivables: Installment sale	<b>\$</b> _		<b>\$</b> _		\$ <u>.</u>		\$	2,822,065	\$	<u> 2,822,065</u>
Total long term receivables	\$		<b>\$</b> =		\$		\$	2,822,065	\$	2,822,065
The installment sale receivable consists of the following at June 30, 2012:  Installment sale made to MEAG Power for the City's Electric System. Original amount of the note was \$5,980,000. Payments to be received semi-annually at varying amounts, discounted at 5.95% interest. Collateralized by Electric										
System Facilities.										\$ 4,730,000
Less: Discount		_								( <u>1,627,321</u> )
Total Installment sale recei	vab	e, net								3,102,679
Less: current portion										( <u>280,614</u> )
Long term portion										\$ <u>2,822,065</u>
At June 30, 2012, scheduled maturities of the installment sale receivable as discounted were the following:										
2013 2014 2015 2016 2017 2018-2022 2023										\$ 280,614 281,671 281,724 280,884 282,784 1,412,620 282,382

\$ <u>3,102,679</u>

#### **NOTE 4 - INTERFUND BALANCES**

Interfund balances are a result from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded, and payment between funds are made. All interfund balances are expected to be repaid with one year from the date of the financial statements.

Interfund receivables and payables consisted of the following at June 30, 2012:

Fund	Interfund Receivables	Interfund Payables		
General Fund				
Due to Enterprise Fund	<b>\$</b> -	\$ 217,008		
Due to Other Governmental Funds	·	<u>5,116</u>		
Total General Fund	\$ <u> </u>	\$ <u>222,124</u>		
Other Governmental Funds				
Due from General Fund	\$ 5,116	<b>\$</b> -		
Due from Enterprise Fund	<u>8,232</u>			
<b>Total Other Governmental Funds</b>	\$ <u>13,348</u>	\$ <u> </u>		
Enterprise Fund				
Due from General Fund	\$ 217,008	<b>\$</b> -		
Due to Other Governmental Funds	· <u> </u>	8,232		
Total Enterprise Fund	\$ <u>217,008</u>	\$ <u>8,232</u>		

**NOTE 5 - CAPITAL ASSETS** 

Following is a summary of changes in the capital assets of governmental activities:

	-	Balance July 1, 2011	_	Increases		<u>Decreases</u>		Balance June 30, 2012
GOVERNMENTAL ACTIVITIES:								
Not being depreciated:								
Land	\$	306,338	\$	-	\$		\$	306,338
Construction in progress		91,131		<u>44,528</u>	(_	<u>34,732</u> )	_	100,927
Subtotal		397,469		44,528	(_	34,732)		407,265
Other capital assets:								
Buildings and improvements		1,998,522		-		-		1,998,522
Infrastructure		1,743,238		865,324		-		2,608,562
Furniture, fixtures and equipment		454,961		5,662	(	33,160)		427,463
Vehicles		600,593			(_	<u>119,088</u> )	_	481,505
Subtotal		4,797,314		<u>870,986</u>	(_	152,248)		5,516,052
Accumulated depreciation:								
Buildings and improvements	(	( 619,615)		( 55,822)		-	(	675,437)
Infrastructure	(	( 190,504)		70,538)		-	(	261,042)
Furniture, fixtures and equipment	(	( 298,015)	(	51,351)		33,160	(	316,206)
Vehicles	(	( <u>479,336</u> )	(	<u>53,486</u> )	_	119,088	(_	413,734)
Subtotal	(	( <u>1,587,470</u> )	(	<u>( 231,197</u> )		152,248	(_	1,666,419)
Net other capital assets		3,209,844		639,789			_	3,849,633
Total governmental activities capital assets	\$	<u>3,607,313</u>	\$	<u>684,317</u>	<b>\$(</b>	34,732)	<b>\$</b>	4,256,898
Depreciation was charged to functions as follo	ows	:						
General government			\$	53,120				
Public safety			т	106,834				
Public services				71,243				
Total governmental activities depreciation	ex	pense	\$	231,197				

## **NOTE 5 - CAPITAL ASSETS - Continued**

Following is a summary of changes in the capital assets of business-type activities:

	Balance July 1, 2011	Increases	<u>Decreases</u>	Balance June 30, 2012			
BUSINESS-TYPE ACTIVITIES:							
Not being depreciated:	± 200 704		_	± 200 704			
Land	\$ 380,784	•	\$ -	\$ 380,784			
Construction in progress	<u>344,156</u>	<u>49,238</u>	( <u>314,565</u> )	<u>78,829</u>			
Subtotal	724,940	49,238	( <u>314,565</u> )	459,613			
Other capital assets:							
Utility system	21,012,219	523,490	( 40,383)	21,495,326			
Furniture, fixtures and equipment	244,296	<u>6,490</u>		<u>250,786</u>			
Subtotal	21,256,515	529,980	(40,383)	21,746,112			
Accumulated depreciation:							
Utility system	( 5,227,772)	( 605,677)	40,383	( 5,793,066)			
Furniture, fixtures and equipment	( <u>52,254</u> )	( 32,824)	-	( <u>85,078</u> )			
Turment of motor of and oquipment	(	(		(			
Subtotal	( <u>5,280,026</u> )	( <u>638,501</u> )	40,383	( <u>5,878,144</u> )			
Net other capital assets	<u> 15,976,489</u>	(108,521)		<u> 15,867,968</u>			
Net business-type activities							
capital assets	\$ <u>16,701,429</u>	\$( <u>59,283</u> )	\$( <u>314,565</u> )	\$ <u>16,327,581</u>			
Depreciation was charged to functions as follows:	ows:						
Business-type activities: Utility System Enterprise Fund							
Depreciation				\$ 638,501			
Deferred gain recognized from sale-lea	seback transaction	ns against depre		(			
Total business-type activities depreciation expense \$ <u>529,155</u>							

#### **NOTE 6 - LONG-TERM DEBT**

The following is a summary of changes in long-term debt for the year ended June 30, 2012:

Type of Debt	_	Balance July 1, 2011		Additions	<u>D</u>	eductions	_	Balance June 30, 2012	D	Amounts ue within One Year
Governmental activities: Line of credit payable Compensated absences	<b>\$</b> _	- 31,212	\$ _	460,170 -	\$( (_	175,000) <u>8,779</u> )	\$	285,170 22,433	\$ 	285,170
Total general long-term debt	\$_	31,212	\$_	460,170	<b>\$(</b> _	<u> 183,779</u> )	\$	307,603	\$_	285,170
Business-type activities: Revenue bonds payable Less: unamortized issue	\$	6,825,000	\$	-	\$(	365,000)	\$	6,460,000	\$	380,000
costs, discounts, and premiums	(_	378,349)		73,213	_		(	<u>305,136</u> )	(_	73,21 <u>3</u> )
Revenue bonds payable, net		6,446,651		73,213	(	365,000)		6,154,864		306,787
Capital leases payable		6,333,448		-	(	80,613)		6,252,835		91,652
Notes payable		475,577		57,979	j	17,742)		515,814		28,361
Compensated absences	-	10,976	_		(_	3,617)		7 <u>,</u> 359	_	<u>- ´                                     </u>
Total proprietary fund debt	\$_	<u>13,266,652</u>	\$	131,192	<b>\$(</b> _	466,972)	\$	12,930,872	\$_	426,800

The reporting entity's long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities.

## **GOVERNMENTAL ACTIVITIES:**

As of June 30, 2012, the governmental long-term debt of the financial reporting entity consisted of the following:

#### **LINE OF CREDIT PAYABLE**

During the year the City entered into a line of credit agreement with a local bank. The line of credit was collateralized by property tax receipts, and assisted the City with funding its operations. The City subsequently repaid the line of credit plus interest in full during December 2012.

#### **COMPENSATED ABSENCES**

City employees are entitled to receive, upon termination of or retirement from employment, all accumulated annual leave as referred to in Note 1. The General Fund is used to liquidate compensated absences from Governmental Activities.

Noncurrent portion \$\_\_\_\_22,433

#### **NOTE 6 - LONG-TERM DEBT - Continued**

#### **BUSINESS-TYPE ACTIVITIES:**

As of June 30, 2012, the long-term debt payable from proprietary fund resources consisted of the following:

#### **CAPITAL LEASE OBLIGATIONS**

The City financed the sale-leaseback of certain assets of its electric utility system, improvements to its electric utility system, and the purchase of vehicles under capital lease agreements. In accordance with Financial Accounting Standards Board (FASB) Statement No. 23, the capital lease payable and the related assets will be recorded at the present value of the future minimum lease payments at the inception of the leases, which in these cases were \$5,980,000 for the sale-leaseback assets and capital improvements, \$486,963 for capital improvements including \$13,037 for closing costs, and vehicles for \$117,500 and \$42,500. The following is a schedule of future minimum lease payments under these capital leases, and the present value of the net minimum lease payments at June 30, 2012:

June 30, 2013	\$	101,212
June 30, 2014		101,334
June 30, 2015		108,724
June 30, 2016		57,566
June 30, 2017		64,911
June 30, 2018-2022		496,283
June 30, 2023-2027		2,849,457
June 30, 2028-2032		3,672,595
June 30, 2033-2037		3,653,956
June 30, 2038-2041	=	2,905,621
Total minimum lease payments		14,011,659
Amount representing interest		7,758,824)
Present value of lease obligations for governmental activities		6,252,835
Less: current maturities	_	91,652
Long-term maturities	<b>\$</b> <sub>=</sub>	6,161,183
Leased assets under the capital lease at June 30, 2012 include the following:		
Electric system	\$	5,706,963
Vehicles	т	160,000
Less: accumulated depreciation	(_	368,737)
Total	<b>\$</b> _	5,498,226

Total depreciation expense on the utility system improvements, equipment, and the vehicles for the year ended June 30, 2012, was \$208,482. This depreciation is included in the total depreciation expense shown in Note 5.

**NOTE 6 - LONG-TERM DEBT - Continued** 

#### **BUSINESS-TYPE ACTIVITIES - Continued:**

#### **REVENUE BONDS PAYABLE 1993 Series**

On July 15, 1993, the City issued the 1993 Combined Public Utility System Refunding Revenue Bonds in the amount of \$8,525,000. The bonds bear interest at an average interest rate of 5.61%, payable semi-annually on April 1 and October 1.

The proceeds of the 1993 Refunding Revenue Bonds were used as follows:

\$6,793,734 of the proceeds was used to advance refund \$5,430,000 of outstanding 1990 Combined Public Utility System Revenue Bonds, which had a interest rate of 9%. The money was used to purchase U.S. Government securities, which were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments of the 1990 series bonds. As a result, the 1990 series bonds are considered to be defeased and the liability for those bonds has been removed from the balance sheet of the Enterprise Fund.

The City advance refunded the 1990 series bonds to reduce its total debt service payments over the next 23 years by approximately \$1,290,388, to obtain an economic gain (difference between the present value of the debt service payments on the old and new debt) of approximately \$382,472, and to extend the maturity date of the debt. Even though there was an economic gain, the City incurred a loss on the advance refunding as follows:

Reacquisition price of 1990 series bonds

Net carrying amount of 1990 series bonds:

Principal balance \$ 5,430,000

Unamortized bond issue costs ( 145,657)

Unamortized issue discount ( 134,613)

**5,149,730** 

\$ 6,793,734

Loss on advance refunding

**\$\_1,644,004** 

The City elected early application of Governmental Accounting Standards Board (GASB) Statement No. 23, "Accounting and Financial Reporting for Refunding of Debt Reported by Proprietary Activities". Under this statement, the loss on advance refunding is deferred and amortized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter. On the balance sheet, this deferred loss is reported as a deduction from the new debt liability. For the year ending June 30, 2012 the amortization included in interest expense is \$71,478.

- \$1,037,088 of the proceeds was used to pay, in full, three Georgia Environmental Facilities Authority (GEFA)
  loans with interest rates of 6.0%, 5.3%, and 6.2%.
- \$120,000 of the proceeds was used for the completion of the sewer treatment plant, which was a component of the project financed from the series 1990 bonds.
- \$38,233 of the proceeds was combined with the assets in the series 1990 Debt Service Account and deposited into the series 1993 Debt Service Account.
- The remaining \$535,945 was used to pay issuance and other related costs.

#### **NOTE 6 - LONG-TERM DEBT - Continued**

#### **BUSINESS-TYPE ACTIVITIES - Continued:**

#### **REVENUE BONDS PAYABLE 1993 Series – Continued:**

The ordinance authorizing the 1993 Combined Public Utility System Refunding Revenue Bonds requires that a Revenue Bond Sinking Fund be established in amounts sufficient to pay principal and interest on the bonds as they become due. As of June 30, 2012, the City had made the required transfers to the sinking fund.

The ordinance also calls for the establishment of two Debt Service Reserve Accounts. The first one must maintain a balance equal to the maximum amount required in any sinking fund year to pay principal and interest as they become due in the then current or any succeeding sinking fund year. At June 30, 2012, the City was in compliance with this requirement. The other Debt Service Reserve Account must maintain a balance equal to the aggregate of one month's operating expenses for the Utility System based upon the City's last audited financial statements and such amount as determined as appropriate to maintain the System. At June 30, 2012, the City was not in compliance with this debt service requirement per auditor calculation.

Also, as part of the bond ordinance, the City has placed into effect a schedule of rates for the Utility System and will revise them as necessary to provide net revenues (excluding bond interest expense, depreciation, amortization, capital contributions, and operating transfers) equal to at least 130% of the required Sinking Fund payments and 100% of the debt service requirements of subordinated debt coming due. At June 30, 2012, the net revenues (excluding bond interest expense, depreciation, amortization, capital contributions, and operating transfers) of the Enterprise Fund were not in compliance with this requirement.

The City of Hogansville, Georgia Combined Public Utility System Refunding Revenue Bonds series 1993 are dated July 15, 1993. Interest is payable semi-monthly on April 1 and October 1 at varying rates.

The following is a summary of the maturity of the bonds and interest thereon:

Amount of original issue Amount redeemed			\$ 8,525,000 ( <u>3,495,000</u> )
Amount outstanding, June 30, 2012			5,030,000
Less: unamortized discount Less: unamortized deferred loss on advance refunding			( 19,222) ( <u>285,914</u> )
Net amount outstanding, June 30, 2012			4,724,864
Less: current maturities			226,787
Long-term maturities			\$ <u>4,498,077</u>
			Total
Year Ending			Debt Service
<u>June 30,</u>	<u>Principal</u>	<u> Interest</u>	<u>Requirements</u>
2013	\$ 300,000	\$ 291,068	<b>\$</b> 591,068
2014	315,000	273,079	588,079
2015	335,000	254,066	589,066
2016	355,000	233,883	588,883
2017	375,000	212,250	587,250
2018 - 2022	2,250,000	683,400	2,933,400
2023 - 2024	<u>1,100,000</u>	<u>66,900</u>	<u>1,166,900</u>
Totals	\$ <u>5,030,000</u>	\$ <u>2,014,646</u>	\$ <u>7,044,646</u>

#### **NOTE 6 - LONG-TERM DEBT - Continued**

#### **BUSINESS-TYPE ACTIVITIES - Continued:**

#### **REVENUE BONDS PAYABLE 2004 Series**

On August 31, 2004, the Hogansville Development Authority ("the Authority") issued Hogansville Development Authority Revenue Bonds (Gas System Project), Series 2004A, 2004B, 2004C, and 2004D in the total amount of \$1,845,000. The City has entered into an intergovernmental contract with the Authority dated August 2, 2004, in which the City is responsible for the debt service on the bonds, and the bonds were to be issued to finance improvements to the City's gas system. The bonds bear interest at 4.75%, payable semi-annually on April 1 and October 1.

The proceeds of the 2004 Hogansville Development Authority Revenue Bonds were used as follows:

- \$1,692,745 of the proceeds was used to pay for the costs and installation of gas lines for the City's gas system.
- \$103,565 of the proceeds has been used to pay capitalized interest during the gas line installation phase.
- \$37,630 of the proceeds were used to pay issuance and other related costs.

The intergovernmental agreement between the Authority and the City requires the City to levy an annual tax on all taxable property located within the City boundaries as may be necessary to make the payments to the Authority for debt service of the bonds as it comes due. As of June 30, 2012, all required transfers have been made to the Bond Fund for the debt service on the bonds.

The Hogansville Development Authority Revenue Bonds (Gas System Project), Series 2004A, 2004B, 2004C, and 2004D are dated August 31, 2004. Interest is payable semi-monthly on April 1 and October 1 at 4.75%.

The following is a summary of the maturity of the bonds and interest thereon:

Amount of original issue Amount redeemed	\$ 1,845,000 ( <u>415,000</u> )
Amount outstanding, June 30, 2012	1,430,000
Less: current maturities	80,000
Long-term maturities	\$ <u>1,350,000</u>

Year Ending	Princ	Total Debt Service <u>Requirements</u>			
2013	\$ 80	0,000 \$	66,025	\$	146,025
2014	8!	5,000	62,106		147,106
2015	90	0,000	57,950		147,950
2016	9!	5,000	53,556		148,556
2017	100	0,000	48,925		148,925
2018 – 2022	57!	5,000	166,844		741,844
2023 – 2025	40!	<u>5,000</u>	29,331		434,331
Totals	\$ <u>1,43</u>	<u>0,000</u> \$	<u>484,737</u>	\$	<u>1,914,737</u>

#### **NOTE 6 - LONG-TERM DEBT - Continued**

#### **NOTES PAYABLE**

 Note payable to Georgia Environmental Facilities Authority in the original amount of \$256,730, interest rate of 3.82%, secured by utility system improvements, payable in monthly installments of \$1,827, including interest, through January 1, 2021. This note was used for improvements to the City's utility system.

\$ 169,283

 Note payable to Georgia Environmental Facilities Authority in the original amount of \$348,475, interest rate of 3.81%, secured by utility system improvements, payable in monthly installments of \$2,077, including interest, through April 1, 2032. This note was used for improvements to the City's utility system.

346,531

Total notes payable, June 30, 2012 Less: current maturities 515,814 28,361

**Long-term maturities** 

\$ <u>487,453</u>

#### **COMPENSATED ABSENCES**

City employees are entitled to receive, upon termination of or retirement from employment, all accumulated annual leave as referred to in Note 1. The Utility Fund is used to liquidate compensated absences from Business-type Activities.

#### **ANNUAL DEBT SERVICE REQUIREMENTS**

The annual debt service requirements to maturity, including principal and interest, for long-term debt as of June 30, 2012, are as follows:

#### **CAPITAL LEASES PAYABLE**

		Business-typ				
Year Ending June 30,	P	Principal Inte		nterest		Total
2013	\$	91,652	\$	9,560	\$	101,212
2014		93,943		7,391		101,334
2015		103,180		5,544		108,724
2016		52,393		5,173		57,566
2017		58,178		6,733		64,911
2018-2022		381,404		114,879		496,283
2023-2027	1	L,715,245	1	,134,212		2,849,457
2028-2032	1	L,708,166	1	,964,429		3,672,595
2033-2037	1	L,270,983	2	2,382,973		3,653,956
2038-2041	_	777,691	_2	2,127,930	_	2,905,621
Total	\$ <u>_</u> 6	5,252,83 <u>5</u>	\$ <u>_7</u>	,758,824	\$_	14,011,659

#### **NOTE 6 - LONG-TERM DEBT - Continued**

#### **ANNUAL DEBT SERVICE REQUIREMENTS – Continued**

#### **NOTES PAYABLE**

		Business-typ						
Year Ending June 30,	P	rincipal	I	nterest	Total			
2013	\$	28,361	\$	19,167	\$	47,528		
2014		29,452		18,076		47,528		
2015		30,595		16,933		47,528		
2016		31,777		15,751		47,528		
2017		33,023		14,505		47,528		
2018-2022		158,467		52,846		211,313		
2023-2027		94,275		30,343		124,618		
2028-2032	_	109,864	_	10,600	_	120,464		
Total	\$_	515,814	\$_	178,221	<b>\$</b> _	694,035		

#### **REVENUE BONDS PAYABLE**

**Total** 

		Business-tyl						
Year Ending June 30,		Principal		Interest	Total			
2013	\$	380,000	\$	357,093	\$	737,093		
2014		400,000		335,185		735,185		
2015		425,000		312,016		737,016		
2016		450,000		287,440		737,440		
2017		475,000		261,175		736,175		
2018-2022		2,825,000		850,244		3,675,244		
2023-2025	_	1,505,000	_	96,231	_	1,601,231		

**\$** 6,460,000

#### **NOTE 7 - SALE-LEASEBACK TRANSACTION**

In a prior year, the City entered into a sale-leaseback transaction with the Municipal Electric Authority of Georgia ("MEAG") for the sale-leaseback of the City's electric utility system infrastructure and equipment ("electric system"). The sale-leaseback included all assets belonging to the City's electric system other than the electric rebuild that the City financed through MEAG in 2005. Therefore, the City is leasing the electric system back from MEAG. The City is responsible for maintaining and collecting charges for electrical distribution services sufficient to enable the City to pay to MEAG all amounts under the lease and to pay for operating and maintaining the electric utility system. At the lease inception, title to the electric utility system infrastructure was transferred to MEAG. The purpose of the sale-leaseback transaction was to facilitate financing to assist the City in repaying its 1993 Revenue Bonds. The sale-leaseback is for a total of \$5,980,000, of which \$760,000 was transferred to the City to finance capital improvements, leaving the remaining \$5,220,000 as the purchase price of the electric system. MEAG's purchase of the electric system is being paid through an installment note that has been discounted at an interest rate of 5.95%, and is referred to in Note 3. Note 3 contains information about the terms and related maturities of the installment sale. The City's leaseback of the electric system is for a total of \$5,980,000 at an interest rate of 5.95%, and is referred to in Note 6 under Business Type Activities, Capital Lease Obligations. Note 6 contains the terms of the lease and related maturities.

**\$** 2,499,384

\$ 8,959,384

#### **NOTE 8 - INTERFUND TRANSACTIONS AND BALANCES**

	Transfers <u>In</u>	Transfers Out
General Fund: Enterprise Fund	\$ <u>90,000</u>	\$ <u> </u>
Total General Fund	90,000	
Other Governmental Funds: Enterprise Fund		<u>8,905</u>
Total Other Governmental Funds		8,905
Enterprise Fund: General Fund Other governmental Funds	- <u>8,905</u>	90,000
Total Enterprise Fund	<u>8,905</u>	90,000
Totals	\$ <u>98,905</u>	\$ <u>98,905</u>

Transfers are primarily used to move funds from:

- > The Enterprise Fund to the General Fund for support of operations and administration.
- > Other Governmental Funds to the Enterprise Fund for beautification.

During the year ended June 30, 2012, the City made transfers of \$90,000 from the Enterprise Fund to the General Fund for assistance with General Fund operations and administration. The City also made transfers of \$8,905 from Other Governmental Funds to the Enterprise Fund for beautification.

#### **NOTE 9 - RESTRICTED GOVERNMENT-WIDE ASSETS**

#### **Governmental activities**

Restricted assets are composed of \$585,063 of cash restricted for capital projects and public safety expenditures under Federal and/or State laws. \$508,363 of cash is restricted for capital project expenditures related to the Special Purpose Local Option Sales Tax adopted in 2006, and \$76,700 of cash is restricted for public safety expenditures of Federal and State confiscated property.

## **Business-type activities**

Restricted assets are composed of the following at June 30, 2012:

		Cash	<u>Investments</u>	-	Total
1993 Revenue Bond Investment Accounts	\$	-	\$ 1,096,408	\$	1,096,408
Municipal Competitive Trust Investment Accounts		-	1,003,298		1,003,298
Customer deposits	_	22,571	165,007	-	187,578
Total	<b>\$</b> _	22,571	\$ 2,264,713	\$_	2,287,284

#### **NOTE 10 - RESTRICTED FUND ASSETS**

#### 2006 SPLOST Fund

Restricted assets are composed of \$508,363 of cash restricted for capital expenditures under State law regarding expenditures of Special Purpose Local Option Sales Tax proceeds.

#### **Confiscated Assets Fund**

Restricted assets are composed of \$76,700 of cash restricted for public safety expenditures under Federal and State laws regarding expenditures of Federal and State seized property.

#### **Enterprise Fund**

Restricted assets are composed of the following at June 30, 2012:

		Cash	<u>Investments</u>	_	Total
1993 Revenue Bond Investment Accounts	\$	-	\$ 1,096,408	\$	1,096,408
Municipal Competitive Trust Investment Accounts Customer deposits	_	- 22,571	1,003,298 165,007	_	1,003,298 187,578
Total	<b>\$</b> _	22,571	\$ 2,264,713	<b>\$</b> _	2,287,284

#### NOTE 11 - LIABILITIES PAYABLE FROM GOVERNMENT-WIDE RESTRICTED ASSETS:

## **Governmental activities**

Liabilities payable from governmental activities are composed of the following at June 30, 2012:

Accounts payable	\$ <u>203,883</u>
Total	\$ <u>203,883</u>

## **Business-type activities**

Liabilities payable from restricted assets are composed of the following at June 30, 2012:

Current Portion of 1993 Revenue Bonds Payable Customer Deposits	\$ 300,000 187.578
Accrued Interest Payable on 1993 Revenue Bonds	
Total	\$ 562,539

#### **NOTE 12 - RESTRICTED NET ASSETS**

#### **Governmental Activities**

Restricted net assets are comprised of the following at June 30, 2012:

Restricted for: Capital projects Public safety	\$ 304,480 <u>81,816</u>
Total net assets restricted for governmental activities	\$ <u>386,296</u>
veinose truno Activitios	

#### **Business-type Activities**

Restricted net assets are comprised of the following at June 30, 2012:

Restricted for: **Municipal Competitive Trust Agreement** \$ 1,003,298 **Debt Service** 721,447 Total net assets restricted for business-type activities **\$ 1,724,745** 

#### **NOTE 13 - CONFISCATED ASSETS SPECIAL REVENUE FUND**

A Special revenue fund has been established to account for certain monies that are restricted in their use, as follows:

Confiscated Assets is property that has been confiscated by law enforcement during actions against illegal activities. The money can only be used by and for the Hogansville Police Department within Federal and State laws regarding expenditures of Federal and State seized/forfeited property.

A summary of the Special Revenue Fund follows:

	Confiscated <u>Assets</u>
Balance July 1, 2011	\$ <u>44,536</u>
Revenues Forfeitures	50,265
Total revenues	50,265
Expenditures Public safety	12,985
Total expenditures	12,985
Balance June 30, 2012	\$ <u>81,816</u>

#### **NOTE 14 - DEFERRED COMPENSATION PLAN**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Service Code 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation plan is not available to employees until termination, retirement, death or unforeseeable emergencies.

In accordance with Section 457 of the Internal Revenue Code, plan assets are held in trust for the exclusive benefit of participants and their beneficiaries. Accordingly, the assets and liabilities of the deferred compensation plans are not included in the accompanying primary government financial statements.

#### **NOTE 15 - PENSION PLAN**

#### Plan Description

The City's defined benefit pension plan, City of Hogansville Retirement Plan ("HRP"), provides retirement and death benefits to plan members and beneficiaries. HRP plan is affiliated with the Georgia Municipal Employees Benefit System ("GMEBS"), an agent multiple-employer pension plan administered by the Georgia Municipal Association. The Georgia Municipal Association assigns the authority to establish and amend the benefit provisions of the plans that participate in GMEBS to the respective employer entities; for HRP, that authority rests with the City of Hogansville. The Georgia Municipal Association issues a publicly available financial report that includes financial statements and required supplementary information for GMEBS. That report may be obtained by written request to Georgia Municipal Association, 201 Pryor Street, SW, Atlanta, Georgia 30303.

#### **Funding Policy**

HRP members are not required and do not contribute to HRP. HRP is a noncontributory plan. The City is required to contribute 100% of the amount necessary to fund HRP at an actuarially determined rate; the current rate is 6.96% of covered payroll. The contribution requirements of the City are established and may be amended by the GMEBS Board of Trustees.

The funding policy for the plan is to contribute an amount equal to the recommended contribution each year. The recommended contribution meets the guidelines for calculating an annual required contribution set forth in Paragraphs 9-10 of Statement No. 27. These contributions are determined under the projected unit credit actuarial cost method and the asset valuation method for developing the actuarial value of assets. The amortization of the unfunded actuarial accrued liability is level dollar over 30 years for the initial unfunded accrued liability, 15 years for actuarial gains and losses, 20 years for plan provisions and 30 years for actuarial assumptions and cost methods. The total amortization must be within a corridor of the 10-year and the 30-year amortization of the unfunded/(surplus) actuarial accrued liability. In a year when the 10-year or 30-year corridor applies, the following year, the prior year bases are combined into one 10-year or 30-year base. These amortization periods, if applicable, are closed for this plan year.

#### **Annual Pension Cost**

For the current year, the City's annual pension cost of \$92,640 for HRP was equal to the City's required and actual contributions. The required contribution was determined as part of the January 1, 2012 actuarial valuation based on the projected unit credit actuarial cost method and the asset valuation method for developing the actuarial value of assets. The actuarial assumptions included the following:

· Rate of return on investment

7.75% per year

• Projected salary increases

3.5% per year plus age and service based on merit increases

Cost of living adjustments

0.0%

#### **NOTE 15 - PENSION PLAN - Continued**

#### Membership of the plan

Retirees and beneficiaries receiving benefits	37
Terminated plan members entitled to, but not yet receiving benefits	15
Active plan members	<u>49</u>
Total	101

#### Three-Year Trend Information for HRP

Fiscal Year Ending	Annual Pension Cost (APC)	Percentage of APC <u>Contributed</u>	Net Pension Obligation
06/30/10	\$81,046	100%	<b>\$0</b>
06/30/11	\$83,655	100%	\$0
06/30/12	\$92,640	100%	<b>\$0</b>

## REQUIRED SUPPLEMENTARY INFORMATION Schedule of Funding Progress for HRP

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) – Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
01/01/10	\$2,002,079	\$1,878,839	\$(123,240)	106.56%	\$1,144,591	0.00%
01/01/11	\$2,037,509	\$1,972,754	\$(64,755)	103.28%	\$1,149,244	0.00%
01/01/12	\$2,018,466	\$2,067,892	\$49,426	97.61%	\$1,308,330	3.78%

#### Projection of Benefits for Financial Reporting Purposes

The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations, if applicable.

## Effect of Plan Changes on the Actuarial Accrued Liability

The plan provisions valued and the actuarial assumptions are the same as those used in the preceding valuation.

## Effect of Plan Changes on Recommended Contributions

The plan provisions valued and the actuarial assumptions and cost methods are the same as those used in the preceding valuation.

#### Method used to determine the Actuarial Value of Assets

Sum of the actuarial value at the beginning of year and the cash flow during year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted, if necessary, to be within 50% of market value for 2009, 44% of market value for 2010, 38% of market value for 2011, 32% of market value for 2012, 26% of market value for 2013, and 20% of market value for 2014 and later years.

#### **NOTE 16 - HOTEL/MOTEL LODGING TAX**

The City has levied a 8% hotel/motel lodging tax. The levy was increased from 5% to 8% at mid fiscal year. The amount of total tax collected in excess of a rate of 3%, is required to be expended for the promotion of tourism, conventions and trade shows in accordance with O.C.G.A. 48-13-51. A summary of the transactions for the year ending June 30, 2012 follows:

Total hotel/motel tax receipts	\$ 23,746
Less: hotel/motel tax collected at a rate of 3%	<u>8,905</u>
Hotel/motel tax collected to be expended for the promotion of tourism, conventions and trade shows	14,841
Expenses for promotion of tourism, conventions and trade shows to Hogansville Downtown Development Authority	<u> 14,841</u>
Balance of hotel/motel tax funds at June 30, 2012	\$ <u> </u>

#### **NOTE 17 - EXCESS EXPENDITURES OR EXPENSES OVER APPROPRIATIONS**

The City had expenditures over appropriations for the General Fund for General Government of \$168,446, Public Safety of \$141,757, Public Services of \$95,501, and Debt Service of \$994 for the fiscal year ending June 30, 2012. The City also had expenditures over appropriations for the Confiscated Assets Fund for Public Safety of \$12,985 and the Hotel/Motel Tax Fund for Downtown Development of \$4,435 for the fiscal year ending June 30, 2012.

#### **NOTE 18 - DEFICIT FUND BALANCES/NET ASSETS**

The City's General Fund had a deficit fund balance of \$480,091 at June 30, 2012. This deficit is a result of inadequate revenues to cover expenditures for the current fiscal year. Because the General Fund did not generate enough revenues to cover its expenditures, the City will need to make increased operating transfers from its Utility Fund to the General Fund and/or reduce expenditures in order eliminate this deficit.

#### **NOTE 19 - LITIGATION**

The City is a party to several legal proceedings, which normally occur, in governmental operations. The City's attorney has not investigated the claims, but has monitored them and the City has filed Motions for Summary Judgment on some of the matters. There is no knowledge of the likelihood of the claim as the City's attorney does not have an opinion as to any amounts which might have a material adverse impact on the affected funds of the City. Therefore, no provisions for losses have been recorded.

#### **NOTE 20 - COMMITMENTS AND CONTINGENT LIABILITIES**

The City has Potential Liability under MEAG and MGAG Contracts as follows:

<u>Electrical System.</u> The City has entered into Power Sales Contracts with the Municipal Electric Authority of Georgia ("MEAG") pursuant to which the City purchases electric power and energy for resale to its customers. MEAG was created by the State of Georgia for the purpose of owning and operating electric generation and transmission facilities to supply bulk electric power to political subdivisions of Georgia, which owned and operated electric distribution systems as of March 18, 1975.

#### **NOTE 20 - COMMITMENTS AND CONTINGENT LIABILITIES - Continued**

Under the terms of its Power Sales Contracts with MEAG, the City is obligated to take from MEAG, and MEAG is obligated to provide, all electric power and energy required by the City in excess of the amount received by the City as an allotment from federally-owned projects through the Southeastern Power Administration ("SEPA"). Such allotment of SEPA power has been assigned by the City to MEAG and is transmitted to the City by MEAG through Georgia's Integrated Transmission System for a separate charge. Under its Power Sales Contracts with MEAG, the City has the right to receive additional power as needed from the Integrated Transmission System.

The price paid by the City to MEAG under its Power Sales Contracts is intended to cover the City's share of all the costs of MEAG, including debt service on MEAG's long-term debt. The amounts required to be paid to MEAG under the Power Sales Contracts are payable first from revenues of the City's electrical system. To the extent the required payments are not made from revenues of the City's electric system or other funds, the City is required to include in its general revenue or appropriation measure or annual tax levy amounts sufficient to make such payments. Payments by the City are required to be made by the City whether or not MEAG's facilities or any part thereof are operating or operable or the output there from is interrupted, interfered with, curtailed or terminated in whole or in part. In addition, the City may be obligated to purchase additional power, subject to contractual limitations, in the event other MEAG participants default. The City is contingently liable for \$17,509,070 of MEAG's principal bonds outstanding in the event of default by MEAG at June 30, 2012.

Gas System. The City has entered into the Gas Supply Contract and certain Supplemental Gas Supply Contracts with the Gas Authority ("MGAG") under which the City buys natural gas for resale to its customers. Under such contracts with the Gas Authority, the City is obligated to take from the Gas Authority, and the Gas Authority is obligated to provide, all of the City's natural gas requirements. The price paid by the City to the Gas Authority under its contracts is intended to cover the City's share of all the costs of the Gas Authority, including scheduled debt service of the Gas Authority. Such payments are required to be made by the City whether or not the Gas Authority's facilities or natural gas properties or any part thereof are operating or operable or the output therefrom is interrupted, interfered with, curtailed or terminated in whole or in part, or whether or not any of its natural gas suppliers or transporters defaults in its obligations under its gas supply or transportation contracts with the Gas Authority. To the extent the required payments are not made from the revenues of the System or other funds, the City is required to include in its general revenue or appropriation measure or annual tax levy amounts sufficient to make such payments. The City is contingently liable for \$927,495 of MGAG's principal bonds outstanding in the event of default by MGAG at June 30, 2012.

## **Intergovernmental Natural Gas Sales Agreement**

The City has entered into an intergovernmental natural gas sales agreement with Meriwether County for an initial term of 25 years, in which the City has agreed to sell natural gas to Meriwether County.

## **Intergovernmental Water Sales Agreement**

The City has entered into an intergovernmental water sales agreement with Meriwether County for an initial term of 30 years, in which the City has agreed to sell a maximum of 250,000 gallons of potable water per day to Meriwether County.

#### **Intergovernmental Water Sales Agreement**

The City has signed a water sales agreement with the City of LaGrange, in which the City has agreed to purchase a minimum of 200,000 gallons of potable water per day, not exceeding 350,000 gallons per day

#### **Intergovernmental Water Sales Agreement**

The City has signed a water sales agreement with Coweta County, in which the City has agreed to purchase a minimum of 150,000 gallons of potable water per day, not exceeding 1,000,000 gallons per day.

#### **NOTE 20 - COMMITMENTS AND CONTINGENT LIABILITIES - Continued**

#### **Community Development Block Grant**

The City has entered into an agreement with the Georgia Department of Community Affairs for improvements to its Sewer System. The estimated cost of the project is \$922,921 with \$500,000 being funded by a Federal grant and \$422,921 being funded by the City. As of June 30, 2012, the City had expended \$52,066 of matching and \$26,764 of reimbursable Federal expenditures on the project.

#### **Transportation Enhancement Activity Grant**

The City has entered into an agreement with the Georgia Department of Transportation for the Construction of Hogansville Streetscape, Phase III project. The estimated cost of the project is \$250,000 with \$200,000 being funded by a Federal grant award and \$50,000 by the City. As of June 30, 2012, the City had expended \$27,481 of matching and \$25,346 of reimbursable Federal expenditures on the project.

#### **Recreational Trails Program Grant Phase II**

The City has entered into an agreement with the State of Georgia Department of Natural Resources for the Construction of the Water Tower Trail Phase II project. The estimated cost of the project is \$167,934 with \$100,000 being funded by a Federal grant award and \$67,934 by the City. As of June 30, 2012, the City had expended \$46,500 of matching expenditures on the project.

#### **Rural Business Enterprise Grant**

The City has entered into an agreement with the United States Department of Agriculture for infrastructure improvements to the City's waterlines and downtown signage. The estimated cost of the project is \$270,775 with \$97,000 being funded by a Federal grant award and \$173,775 by the City.

#### **NOTE 21 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Significant losses in these areas are all covered by commercial insurance. There have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

#### **NOTE 22 - RELATED ORGANIZATION**

The City of Hogansville Housing Authority is a related organization of the City. The Housing Authority provides safe and sanitary dwelling accommodations for persons of low income. The City appoints a voting majority of the Housing Authority's board, but is not financially accountable for the Authority. The City has no significant influence over the management, budget, or policies of the Housing Authority. The Authority reports independently. The City received no payment in lieu of taxes from the Housing Authority for the year ended June 30, 2012.

#### **NOTE 23 - JOINT VENTURE**

Under Georgia law, the City is a member of the Three Rivers Regional Commission ("TRRC"). The City paid \$3,060 in dues to the TRRC for the year ended June 30, 2012. Membership in a Regional Commission ("RC") is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34, which provides for the organizational structure of the RC in Georgia. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RC. Separate financial statements may be obtained from Three Rivers Regional Commission, 120 North Hill Street, P.O. Box 818 Griffin, GA 30224.

#### **NOTE 24 - GRANTS**

In the normal course of operations, the City receives grant funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any liability for reimbursement, which may arise as the result of these audits is not believed to be material.

#### **NOTE 25 - LANDFILL CLOSURE AND POSTCLOSURE CARE**

The Hogansville solid waste landfill was closed prior to 1980 and is therefore, not subject to the current closure and postclosure requirements and regulations. Corrective action by the City taken at the closed landfill site, included:

- Three hundred-fifty loads of topsoil were hauled to the site and spread.
- One hundred pounds of grass seed was used.
- Fifty bales of hay were used.
- A new gate was installed at the site.

All work was completed by April 30, 1997.

There is no recognition of a liability for closure and postclosure care costs based on landfill capacity used to date. The percentage of landfill capacity used to date is 100%, and it has an estimated remaining landfill life of zero years. There is no reported liability for closure and postclosure care at the balance sheet date. There is no estimated total current cost of closure and postclosure care remaining to be recognized. The City is and will maintain the landfill as a grassed area to discourage erosion. There are no assets restricted for payment of closure and postclosure care costs. Per City officials, the EPA has recommended that the City leave the landfill as is, and the City is not aware of any proposed changes in the legislation or regulations.

#### **NOTE 26 - GOING CONCERN**

The City is experiencing a difficult time generating positive increases in net assets, fund balances, and cash flows to sustain current operations. The City is highly leveraged with a very large debt load, which makes funding its operations and repaying its debt very difficult. The City is also required to set aside cash for its customer utility deposits and for public safety technology fees. At June 30, 2012 the City had not set aside cash for its customer utility deposits or for its public safety technology fees. In addition, the City was not in compliance with two bond covenant compliance requirements related to its 1993 Combined Utility System Refunding Revenue Bonds ("1993 Bonds") at June 30, 2012.

The City had a decrease in fund balance in its General Fund of \$189,430, and had a decrease in fund net assets in its Enterprise Fund of \$574,810. The City had bank overdrafts in its General Fund of \$28,241, and had only \$55,957 in unrestricted cash and investments in its Enterprise Fund at June 30, 2012.

At June 30, 2012, the City was not in compliance with the rate covenant and the debt service reserve account no. 2 requirement on its 1993 Bonds. The City is required to revise its schedule of Utility System rates in order to generate adequate net revenues equal to at least 130% of the required sinking fund payments on the 1993 Bonds and 100% of the debt service requirements of subordinated debt that is secured by the revenues of the City's Utility System. The City fell \$404,911 short of the rate covenant requirement at June 30, 2012. The City is also required to maintain a balance equal to the aggregate of one month's operating expenses for the Utility System based on the City's audited financial statements plus an additional \$50,000 to maintain the System. The City fell \$225,517 short of the debt service reserve account no. 2 requirement at June 30, 2012.

In order to comply with the rate covenant of the 1993 Bonds, the City must increase its utility rates to an appropriate amount. Failure to do so could subject the City to legal action by any holder of the 1993 Bonds. The Bond rate covenant states that any bondholder, may institute and prosecute in any court of competent jurisdiction an appropriate action to compel the City to revise its schedule or schedules of rates, fees and charges in accordance with this requirement. Therefore, the holders of the 1993 Bonds could force the City to increase its utility rates in order to be in compliance with the rate covenant. The 1993 Bond debt service reserve account no. 2 requires that when the account falls below the proper level for compliance that the City begin immediately making monthly payments to the account in order to replenish the account's balance to the proper compliant amount. However, the City's Bond Trustee had not yet required the City to replenish the account as of the audit report date.

Because of decreased revenues, increasing operating costs, its need to improve and maintain its utility system infrastructure, and repay its long-term debt the City continues to have a difficult time meeting its current obligations in a timely manner. Cash flows and financial position need to improve dramatically in the near future, or the City could face the possibility of downsizing its workforce, selling assets, or even bankruptcy.

REQUIRED AND OTHER SUF	PPLEMENTARY INFORMATION	ON

## **NONMAJOR GOVERNMENTAL FUNDS**

Nonmajor Governmental Funds are funds in which total fund assets, liabilities, revenues or expenditures are less than 10% of total governmental funds, and total fund assets, liabilities, revenues or expenditures are less than 5% of total governmental and business-type funds. These funds are made up of funds used to account for resources, which are required legally or by sound financial management to be accounted for in a fund other than the General Fund.

## CITY OF HOGANSVILLE, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2012

	Special Revenue		
	Confiscated Assets	Hotel/ Motel <u>Tax</u>	Totals
ASSETS Sales and other taxes receivable Due from other funds Restricted cash and cash equivalents	\$ - 5,116 <u>76,700</u>	\$ 2,443 8,232 —-	\$ 2,443 13,348 <u>76,700</u>
Total assets	\$ <u>81,816</u>	\$ <u>10,675</u>	\$ <u>92,491</u>
LIABILITIES Due to component unit Total liabilities	\$ <u> </u>	\$ <u>10,675</u> <u>10,675</u>	\$ <u>10,675</u> <u>10,675</u>
FUND BALANCES Restricted for: Public safety	<u>81,816</u>		<u>81,816</u>
Total fund balance	<u>81,816</u>		<u>81,816</u>
Total liabilities and fund Balances	\$ <u>81,816</u>	\$ <u>10,675</u>	\$ <u>92,491</u>

## CITY OF HOGANSVILLE, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2012

	Special Revenue		
	Hotel/ Confiscated Motel Assets Tax	Totals	
REVENUES			
Taxes	\$ - \$ 23, <b>7</b> 46	<b>\$ 23,746</b>	
Fines and forfeitures	<u>50,265</u>	<u>50,265</u>	
Total Revenues	<u>50,265</u> <u>23,746</u>	<u>74,011</u>	
EXPENDITURES			
Current operating			
Public safety	12,985 -	12,985	
Downtown Development	<u>14,841</u>	<u>14,841</u>	
Total Expenditures	<u> 12,985</u> <u> 14,841</u>	<u>27,826</u>	
Excess (deficiency) of revenues Over (under) expenditures	<u>37,280</u> <u>8,905</u>	<u>46,185</u>	
OTHER FINANCING SOURCES (USES)			
Transfers	( <u>8,905</u> )	( <u>8,905</u> )	
Net other financing sources (uses)	(8,905)	( <u>8,905</u> )	
Net changes in fund balances	37,280 -	37,280	
Fund balance - beginning of year	<u>44,536</u> <u>-</u>	<u>44,536</u>	
Fund balance - end of year	\$ <u>81,816</u> \$ <u>-</u>	\$ <u>81,816</u>	

## CITY OF HOGANSVILLE, GEORGIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – CONFISCATED ASSETS FUND FOR THE YEAR ENDED JUNE 30, 2012

	Confiscated Assets Fund				
	Original Budget	Final Budget	Actual	Variance with Final budget Over (Under)	
REVENUES					
Fines and forfeitures	\$ <u> </u>	\$ <u>-</u>	\$ <u>50,265</u>	\$ <u>50,265</u>	
Total revenues			<u>50,265</u>	50,265	
EXPENDITURES					
Current operating					
Public safety			12,985	( <u>12,985</u> )	
Total expenditures			12,985	( <u>12,985</u> )	
Excess (deficiency) of revenues over					
(under) expenditures	-	-	37,280	37,280	
Fund balance - beginning of year	44,536	44,536	44,536		
Fund balance - end of year	\$ <u>44,536</u>	\$ <u>44,536</u>	\$ <u>81,816</u>	\$ <u>37,280</u>	

NOTE: The budgetary basis of accounting used is modified accrual.

## CITY OF HOGANSVILLE, GEORGIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - HOTEL/MOTEL TAX FUND FOR THE YEAR ENDED JUNE 30, 2012

	Hotel/Motel Tax Fund				
	Original Budget	Final Budget	Actual	Variance with Final budget Over (Under)	
REVENUES Taxes	\$ <u>16,650</u>	\$ <u>16,650</u>	\$ <u>23,746</u>	\$ <u>7,096</u>	
Total revenues	16,650	16,650	23,746	7,096	
EXPENDITURES Current operating Downtown development	10,406	<u> 10,406</u>	<u> 14,841</u>	( <u>4,435</u> )	
Total expenditures	10,406	10,406	14,841	( <u>4,435</u> )	
Excess (deficiency) of revenues over (under) expenditures	<u>6,244</u>	<u>6,244</u>	<u>8,905</u>	<u> 2,661</u>	
OTHER FINANCING SOURCES (USES) Transfers out	(6,244)	(6,244)	( <u>8,905</u> )	( <u>2,661</u> )	
Net other financing sources (uses)	(6,244)	(6,244)	(8,905)	(2,661)	
Net changes in fund balance	-	-	-	-	
Fund balance - beginning of year					
Fund balance - end of year	\$ <u> </u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u> </u>	

NOTE: The budgetary basis of accounting used is modified accrual.

## SCHEDULE OF PROJECT LENGTH BUDGET MAJOR GOVERNMENTAL FUND CAPITAL PROJECT FUND

Major governmental capital project funds are required to present a project length budget. The 2006 SPLOST Fund is a major governmental capital project fund.

# CITY OF HOGANSVILLE, GEORGIA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - 2006 SPLOST FUND FROM INCEPTION AND FOR THE YEAR ENDED JUNE 30, 2012

	2006 SPLOST Fund					
	Prior <u>Years</u>	Current <u>Year</u>	Total to Date	Original Amount Authorized		
REVENUES						
Intergovernmental	\$ 2,300,731	\$ 498,917	\$ 2,799,648	\$ 3,400,000		
Investment return	<u> 19,489</u>	<u>2,121</u>	<u>21,610</u>			
Total revenues	2,320,220	<u>501,038</u>	2,821,258	3,400,000		
EXPENDITURES						
Capital outlay	<u>1,626,978</u>	<u>889,800</u>	2,516,778	<u>3,400,000</u>		
Total expenditures	1,626,978	889,800	2,516,778	3,400,000		
Net change in fund balance	\$ <u>693,242</u>	( 388,762)	\$ <u>304,480</u>	\$ <u> </u>		
Fund balance - beginning of year		693,242				
Fund balance - end of year		\$ <u>304,480</u>				

NOTE: The budgetary basis of accounting used is modified accrual.

REPORT REQUIRED BY GOVERNMENTAL AUDITING STANDARDS	

## WILCOX & BIVINGS, P.C.

**CERTIFIED PUBLIC ACCOUNTANTS** 

4485 Tench Road, Suite 1320 Suwanee, GA 30024 Phone: 770-904-0419 Fax: 770-904-5299

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Hogansville, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Hogansville, Georgia as of and for the year ended June 30, 2012, which collectively comprise the City of Hogansville, Georgia's basic financial statements and have issued our report thereon dated February 1, 2013. The report contained an explanatory paragraph that the financial statements were prepared assuming that the City of Hogansville, Georgia will continue as a going concern. Except as discussed in the previous sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## **Internal Control Over Financial Reporting**

Management of City of Hogansville, Georgia, is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered City of Hogansville, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Hogansville, Georgia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Hogansville, Georgia's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses to be material weaknesses noted as items 2012-1, 2012-2, 2012-3, 2012-4, and 2012-5.

A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompany schedule of findings and responses to be a significant deficiency noted as item 2012-6 and 2012-7.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Hogansville, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance noted in the accompanying schedule of findings and responses as items 2012-8, 2012-9, 2012-10 and 2012-11. There were no other instances noted of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we reported to management of the City of Hogansville, Georgia in a separate letter dated February 1, 2013.

The City of Hogansville, Georgia's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the City of Hogansville, Georgia's response and, accordingly we express no opinion on it.

This report is intended solely for the information and use of management, City Council, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Wilcox & Bivings, P.C. Suwanee, Georgia

February 1, 2013

#### Finding 2012-1

- Criteria: Internal controls over cash collections should be strong enough to minimize risks so that an individual cannot misappropriate funds without being detected during the normal course of business.
- Condition: The size of the City's accounting and administrative staff lacks certain internal controls in the cash collections process that would be preferred if the accounting and administrative staff were large enough to provide optimal segregation of duties.
- Cause: City's accounting and administrative staff is too small to provide optimal segregation of duties regarding cash collections.
- Effect: The City is at risk that misappropriation of funds or abuse could occur and not be detected by City personnel in a timely manner.
- Recommendation: It is recommended that the City implement controls to improve segregation of duties among accounting and administrative personnel.
- Auditee Response: The City concurs with this finding and recommendation. The City will review its operations to determine the most efficient and effective way to implement controls to reduce this risk.

- Criteria: The Enterprise Fund accounts receivable aging report should be reconciled to the general ledger.
- Condition: The accounts receivable aging report was not reconciled to the general ledger for the Enterprise Fund at year end.
- Cause: The accounts receivable aging report was not reconciled to the general ledger for the Enterprise Fund on a monthly basis by City personnel.
- Effect: The accounts receivable balance on the Enterprise Fund general ledger was misstated at vear end.
- Recommendation: It is recommended that the City will implement controls and procedures to reconcile its accounts receivable aging report to the Enterprise Fund general ledger on a monthly basis.
- Auditee Response: The City concurs with this finding and recommendation. The City will also implement controls to reconcile its accounts receivable aging report to the general ledger on a monthly basis.

#### **Finding 2012-3**

- Criteria: The General Fund accounts payable aging report should be reconciled to the general ledger.
- Condition: The accounts payable aging report was not reconciled to the general ledger for the General Fund at year end.
- Cause: The accounts payable aging report was not reconciled to the general ledger for the General Fund on a monthly basis by City personnel.
- Effect: The accounts payable balance on the General Fund general ledger was misstated at year end.
- Recommendation: It is recommended that the City will implement controls and procedures to reconcile its accounts payable aging report to the General Fund general ledger on a monthly basis.
- Auditee Response: The City concurs with this finding and recommendation. The City will also implement controls to reconcile its accounts payable aging report to the general ledger on a monthly basis.

- Criteria: Monthly sales tax reports should be prepared correctly and reviewed for errors.
- Condition: Monthly sales tax reports were prepared incorrectly, and three months of sales tax payments were paid in an incorrect amount.
- Cause: The utility billing clerk was not properly trained to prepare sales tax reports, and the reports were not reviewed on a monthly basis.
- Effect: The sales tax payable balance on the General Fund general ledger was misstated at year end.
- Recommendation: It is recommended that the City amend all incorrectly filed sales tax reports and remit all sales tax that was originally under remitted. It is further recommended that the utility billing clerk be properly trained to prepare monthly sales tax reports and that the City implement review procedures for the sales tax reporting process.
- Auditee Response: The City concurs with this finding and recommendation. The City will amend all incorrectly filed sales tax reports and remit all unpaid sales tax that was originally under remitted. Additionally, the City will obtain training for the utility billing clerk and will implement review procedures for the sales tax reporting process.

#### **Finding 2012-5**

- Criteria: Employer FICA expense accounts and FICA taxes payable liability postings should be reconciled to the general ledger.
- Condition: Employer FICA expense accounts and the FICA taxes payable liability account were posted incorrectly on the general ledger.
- Cause: The City's payroll system under calculated employer FICA expense and FICA taxes payable on the general ledger due to incorrect percentages being used by the payroll system to calculate general ledger postings.
- Effect: The employer FICA expense accounts and FICA taxes payable liability account were understated on the general ledger at year end.
- Recommendation: It is recommended that the City consult with its payroll software system provider in order to have the provider make the proper percentage changes to the payroll system calculations.
- Auditee Response: The City concurs with this finding and recommendation. The City has consulted with its payroll system software provider and the correct percentages will be updated into the payroll system.

- Criteria: Revenues and bank deposits for the Confiscated Asset Fund need to be reconciled with supporting documentation on a monthly basis.
- Condition: The City had multiple instances when there was no supporting documentation forwarded to the City Clerk noting case number, property description, or court order noting adjudication of the case when monies were deposited into the Confiscated Assets Fund bank accounts.
- Cause: The City's system for recording revenue from Confiscated Assets Fund deposits is inconsistent and documentation relating to the deposits is not always forwarded to the City Clerk for proper classification of the posting.
- Effect: The City Clerk did not have supporting documentation needed to audit all Confiscated Asset Fund revenues and bank deposits selected for audit testing.
- Recommendation: It is recommended that the City develop a consistent process in which the police department forwards the necessary documentation to the City Clerk in order to properly record bank deposits and revenue postings in the Confiscated Assets Fund.
- Auditee Response: The City concurs with this finding and recommendation. The City will develop a consistent process for recording revenues and bank deposits for the Confiscated Assets Fund.

#### **Finding 2012-7**

Criteria: Separate general ledger accounts are needed for posting technology fee revenues and related expenses.

Condition: The City posted expenditures related to technology fee revenues as a reduction of the revenue account instead of in a separate expenditure account.

Cause: The City had expenditures posted to a revenue account.

Effect: The technology fee revenue account was misstated on the general ledger.

Recommendation: It is recommended that the City create a technology fee expenditure account for recording expenditures, and that only revenues be posted to the revenue account.

Auditee Response: The City concurs with this finding and recommendation. The City will create an expenditure account for recording technology fee expenditures and record only revenues to the revenue account.

#### **Finding 2012-8**

Criteria: Expenditures should not exceed budgeted appropriations.

Condition: The City had expenditures over appropriations for four functions in the General Fund, one function of the Confiscated Assets Fund, and one function of the Hotel/Motel Tax Fund.

Cause: The City had expenditures in excess of the legally adopted and authorized budget.

Effect: The City was not in compliance with Georgia state law.

Recommendation: It is recommended that the City monitor its expenses and make budget amendments when needed.

Auditee Response: The City concurs with this finding and recommendation. The City will also monitor expenditures and make budget amendments as needed.

#### **Finding 2012-9**

Criteria: The City is required to adopt a balanced budget for its Confiscated Assets Fund.

Condition: The City did not adopt a budget for its Confiscated Assets Fund.

Cause: The City had expenditures in the fund and no legally adopted and authorized budget.

**Effect:** The City was not in compliance with Georgia state law.

Recommendation: It is recommended that the City adopt a balanced budget for the Confiscated Assets Fund.

Auditee Response: The City concurs with this finding and recommendation. The City will adopt a balanced budget for the Confiscated Assets Fund.

#### **Finding 2012-10**

Criteria: The City is required to comply with its bond debt covenants related to its 1993 Combined Utility System Revenue Bonds.

Condition: The City was not in compliance with two bond debt covenants relating to its 1993 Combined Utility System Revenue Bonds.

Cause: The City has been unable to generate sufficient positive cash flows and net revenues in its Enterprise Fund in order to generate the necessary monies to comply with the rate covenant and the debt service reserve #2 covenant relating to its 1993 Combined Utility System Revenue Bonds.

**Effect:** The City was not in compliance with its bond covenants.

Recommendation: It is recommended that the City revise its schedule of utility rates to an amount appropriate to comply with the rate covenant and to start making payments to the debt service reserve #2 account in order to comply with the reserve covenant.

Auditee Response: The City concurs with this finding and recommendation. The City will begin taking steps to revise its schedule of utility rates and to work toward increasing the reserve amounts in the debt service reserve #2 account.

- Criteria: The City is required to set aside cash for customer utility deposits and for public safety technology fees.
- Condition: The City did not set aside cash for customer utility deposits and for public safety technology fees prior to June 30, 2012.
- Cause: The City had collected cash for customer utility deposits and for public safety technology fees, but had not set aside this cash for their use.
- Effect: The City was not in compliance with requirements regarding restrictions and commitments of cash.
- Recommendation: It is recommended that the City set up separate bank accounts to hold the monies collected for customer utility deposits and for public safety technology fees.
- Auditee Response: The City concurs with this finding and recommendation. The City has set up bank accounts to hold the monies collected for customer utility deposits and for public safety technology fees subsequent to June 30, 2012.

## SCHEDULES REQUIRED BY THE STATE OF GEORGIA

## CITY OF HOGANSVILLE, GEORGIA SCHEDULE OF PROJECTS CONSTRUCTED WITH SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS 2006 SPLOST FOR THE FISCAL YEAR ENDED JUNE 30, 2012

	Original Estimate Amount	Current Estimate Amount	Amount Expended In Prior Years	Amount Expended In Current Year	Total	Estimated Percentage of Completion
PROJECTS Water and Sewer System Improvements - Priority One	\$ 500,000	\$ 948,135	\$ 879,352	\$ 68,783	\$ 948,135	100.0%
Road and Bridge Improvements - Priority Two	2,900,000	<u>2,451,865</u>	<u>747,626</u>	<u>821,017</u>	1,568,643	64.0%
Totals	\$ <u>3,400,000</u>	\$ <u>3,400,000</u>	\$ <u>1,626,978</u>	\$ <u>889,800</u>	\$ <u>2,516,778</u>	